

# REGIONAL ECONOMIC OUTLOOK

ASIA AND PACIFIC



**ASIA AND PACIFIC  
DEPARTMENT**

## **ECONOMIC AND FISCAL CHALLENGES IN ASIA AND THE PACIFIC**

**THE NINTH TOKYO FISCAL FORUM**

**TOKYO, JUNE 5, 2024**

Thomas Helbling

*The views expressed in this presentation are those of the presenter and should not be attributed to the IMF, its Executive Board, or IMF Management.*

# Outline

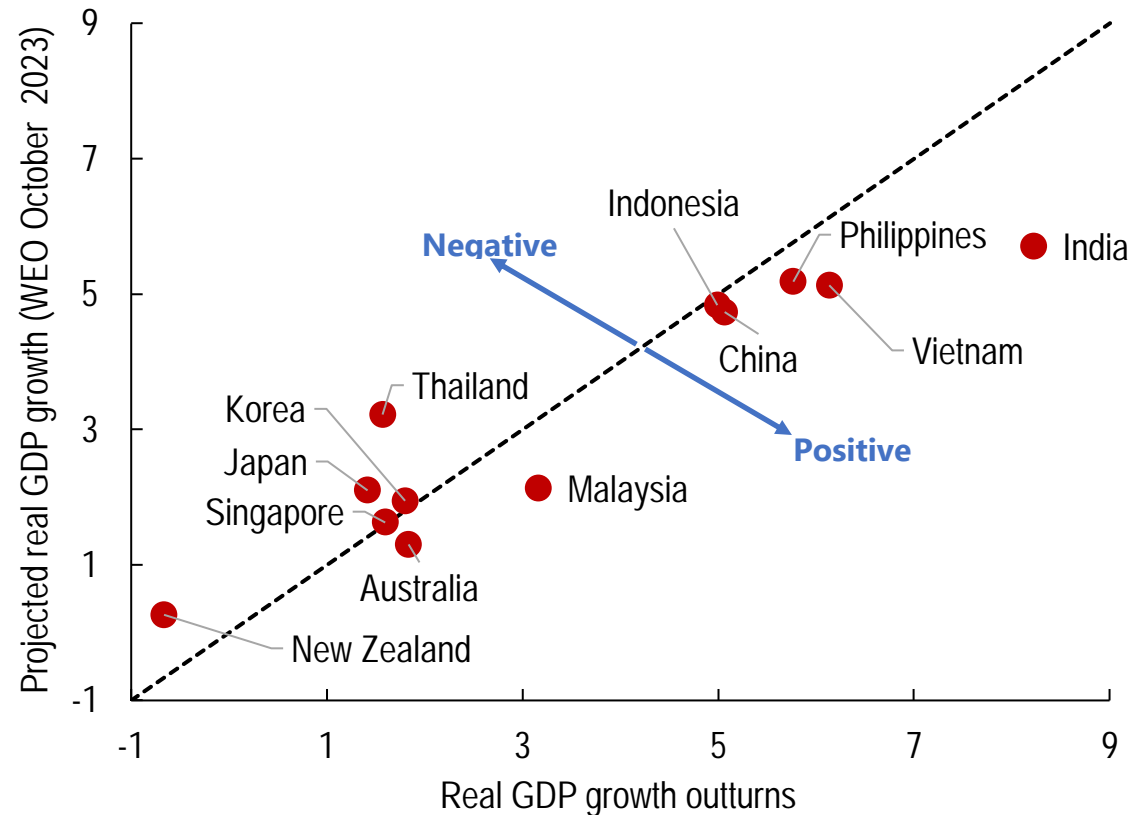
- Economic outlook for the Asia Pacific region
- Risks to the outlook
- The fiscal situation in the Asia Pacific region
- Fiscal prospects and challenges

# Recent Developments and the Outlook

# H2 2023: Emerging Asia Surprised on the Upside

*Most Asian EMDEs have grown faster than expected in October...*

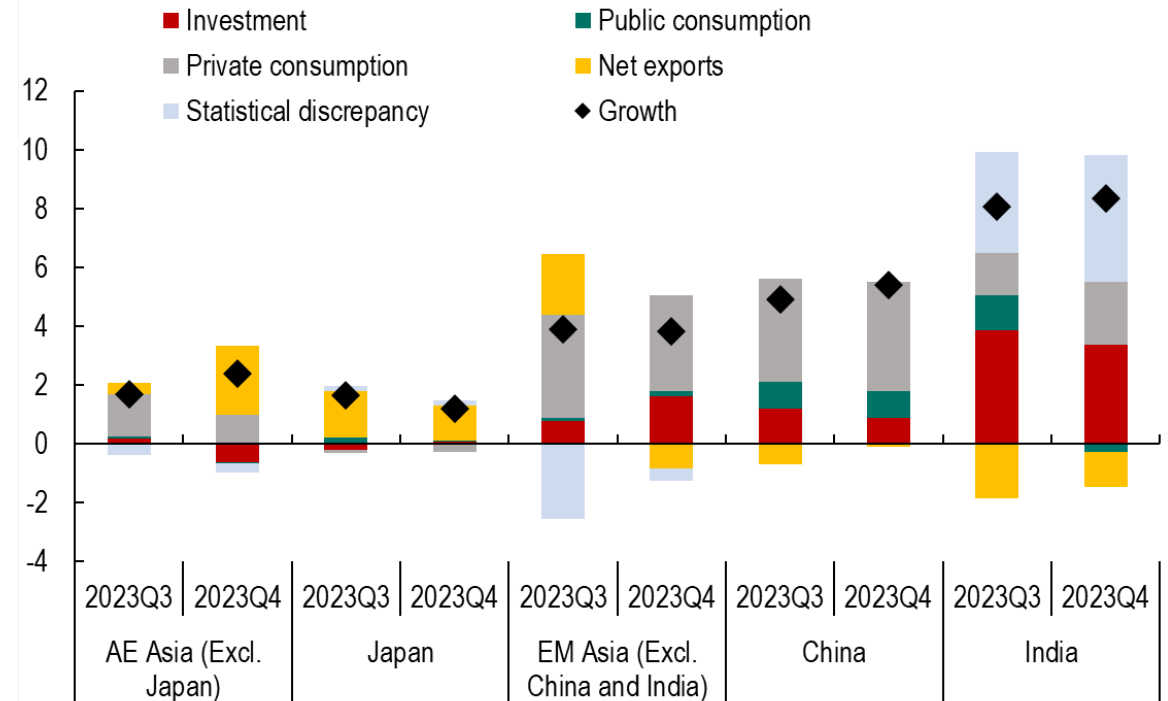
Growth surprises 2023:H2  
(year-on-year growth; percent)



Sources: HAVER, World Economic Outlook and IMF Staff calculations.

*... driven primarily by private consumption, except in India, where investment played a larger role.*

Contributions to GDP Growth  
(YoY growth ; percentage points; nsa)



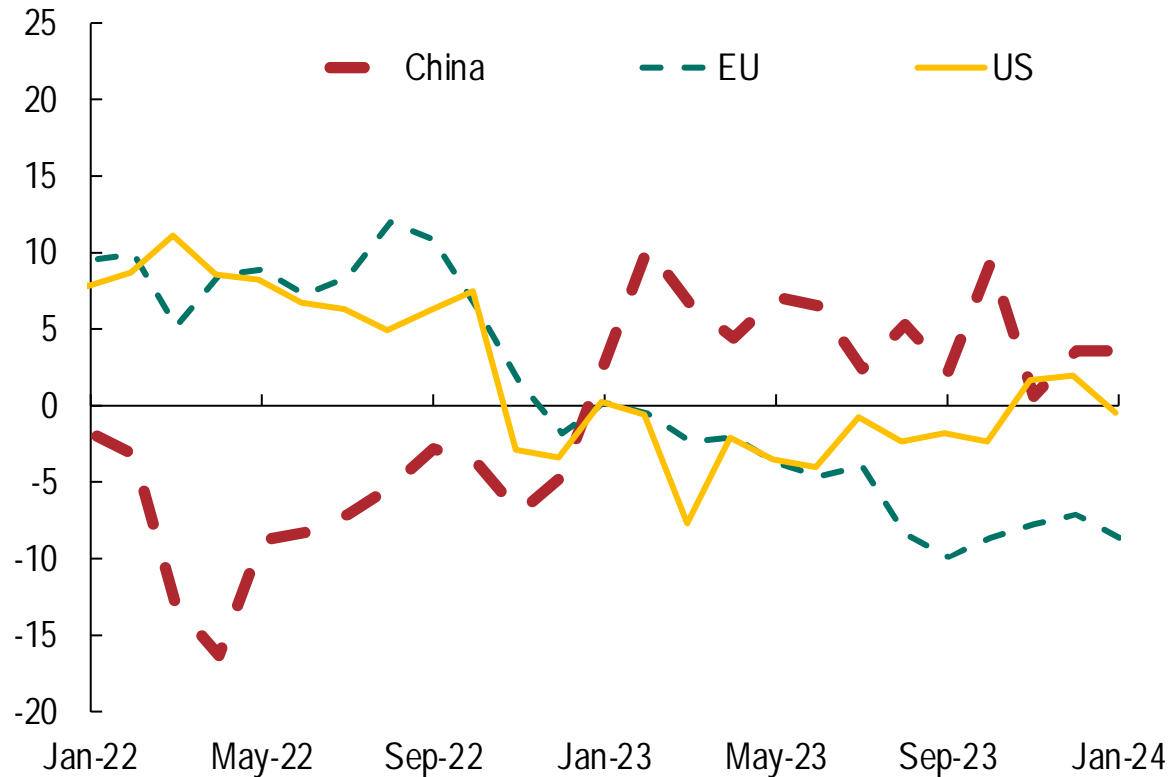
Source: HAVER and IMF staff calculations.

Note: For AE Asia includes AUS, HKG, KOR, NZL, SGP, TWN POC and JPN. EM Asia includes IDN, MYS, PHL and THA. CHN and JPN. Inventories are included in the statistical discrepancy.

# External Demand has Remained Lackluster

*Import demand from major trading partners has been weak...*

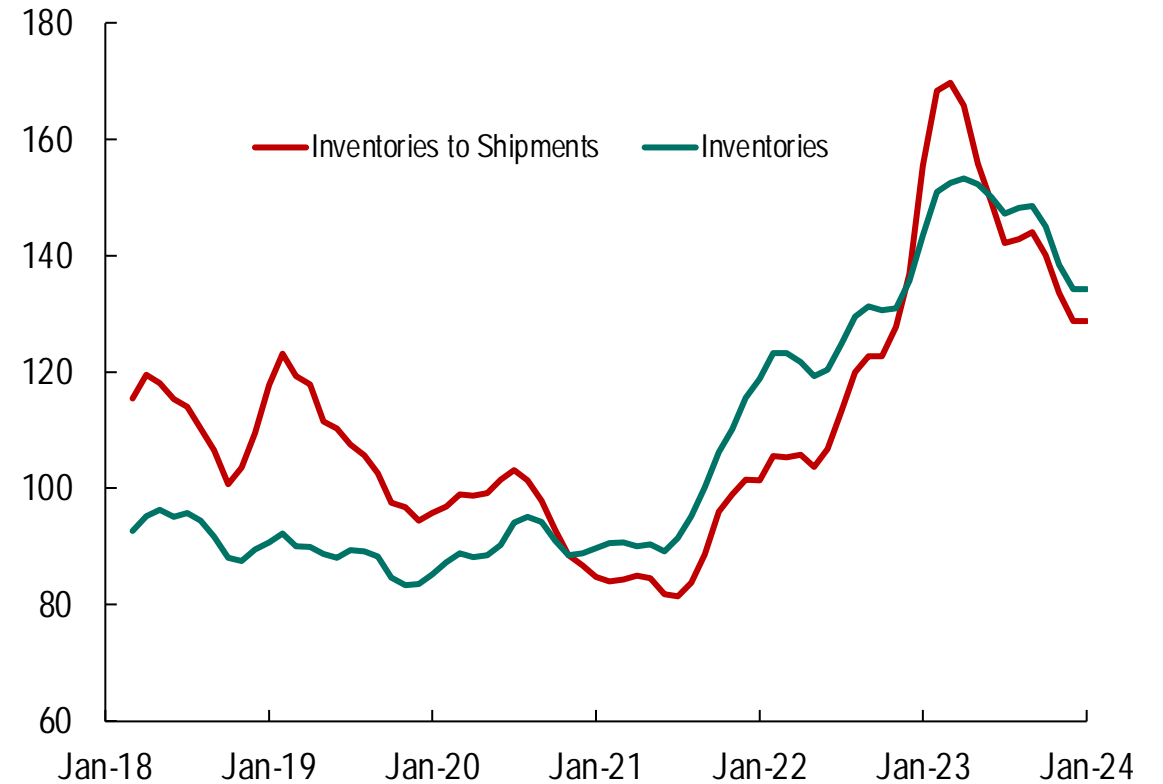
Global Import Volumes  
(year-on-year percent change)



Sources: Haver Analytics and IMF staff calculations.

*...but the tech cycle has turned, possibly reflecting demand for AI chips, and benefitting AE exporters.*

Semiconductors Inventories  
(index, 2015 = 100)



Source: Haver Analytics.

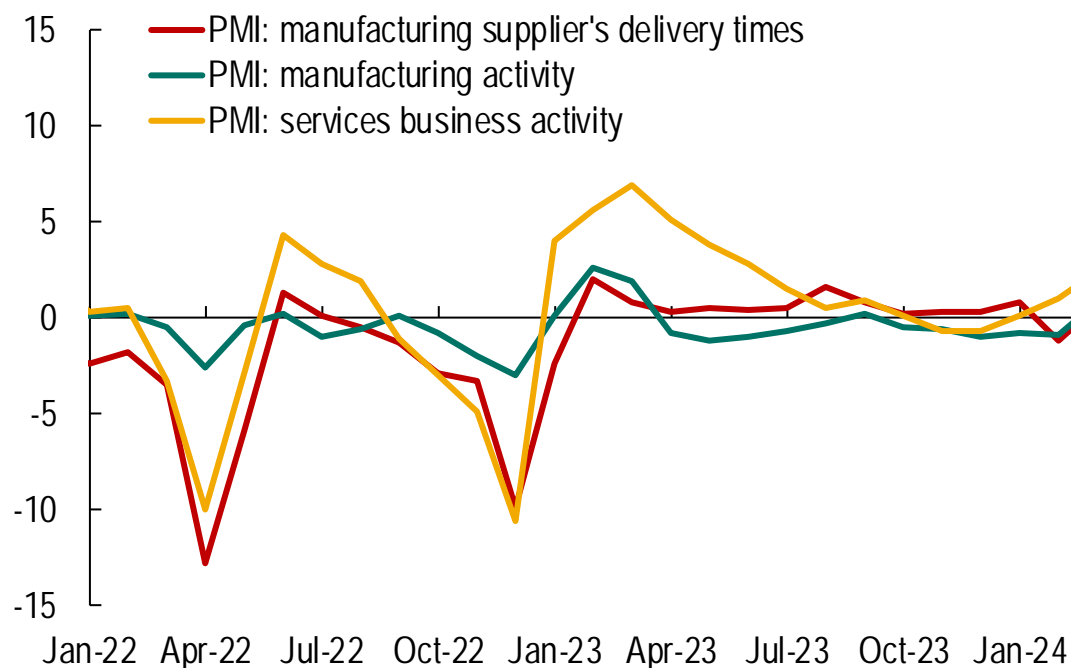
Note: Data includes JPN, KOR and TWN POC.



# Data from China Have Been Mixed

*Near-term activity indicators have improved...*

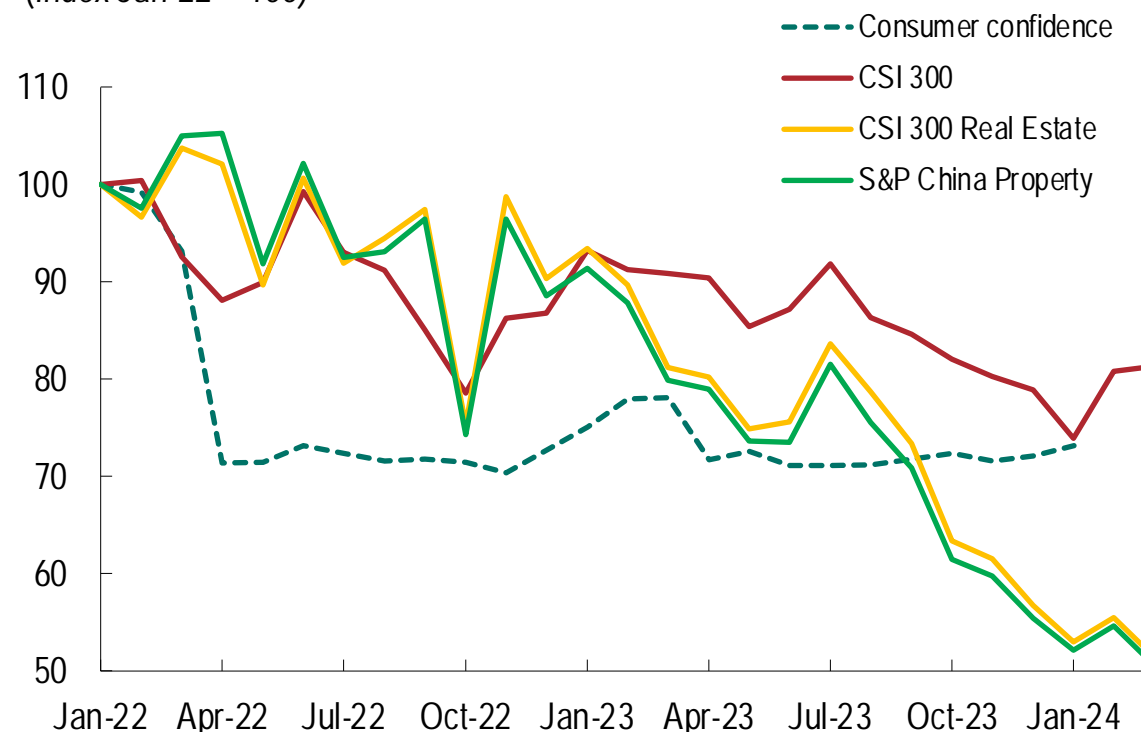
China: Manufacturing and Services Indexes  
(PMI Index less 50; positive = expansion)



Source: China National Bureau of Statistics; and IMF staff calculations.  
Note: PMI = purchasing managers' index.

*...but market sentiment has deteriorated further, especially on real estate.*

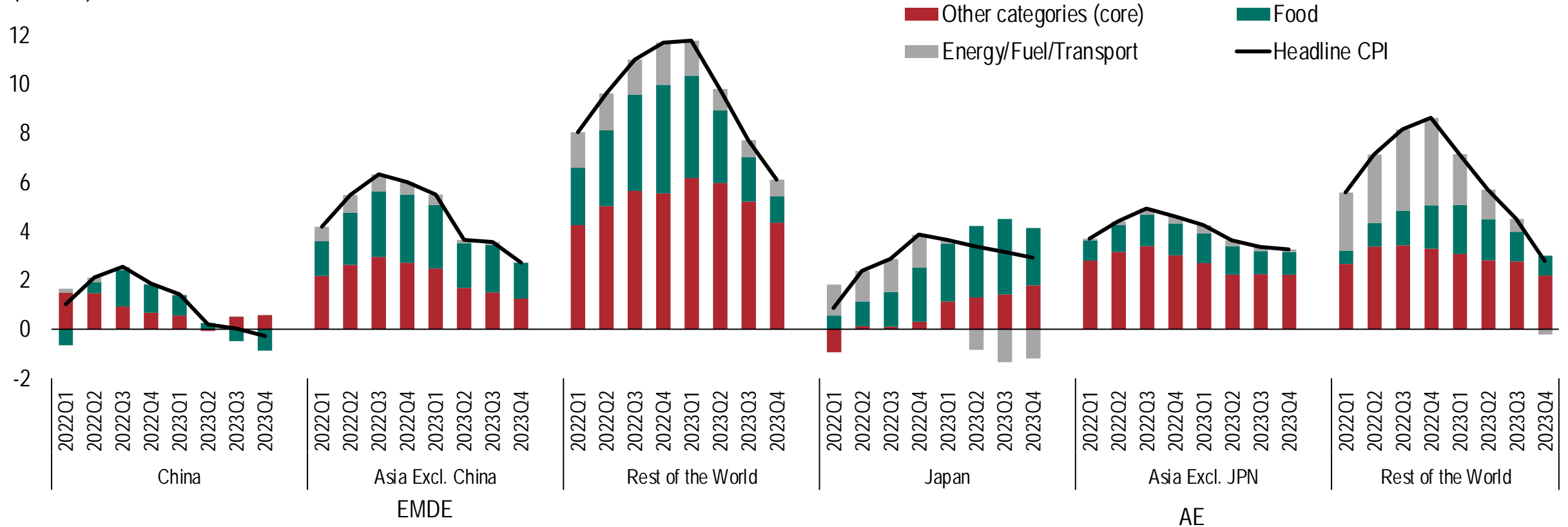
China: Market Price Indices and Consumer Confidence  
(Index Jan-22 = 100)



Source: Bloomberg Finance L.P.; and IMF staff calculations.

# Disinflation has Advanced Further...

Contributions to Headline Inflation  
(Percent)



Source: Haver Analytics; and IMF staff calculations.

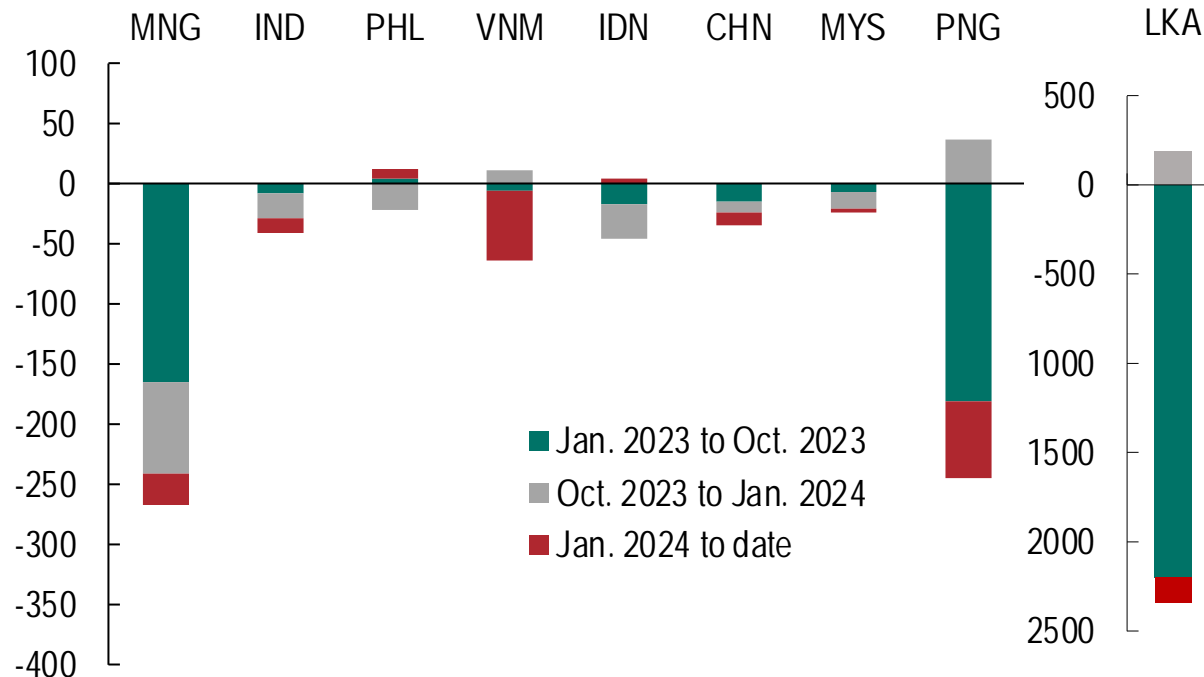
Note: Core refers to CPI basket excluding food and energy, fuel, and transport. The exact categories used in the decomposition of these categories varies across

countries. AE Asia includes AUS, HKG SAR, KOR, MAC SAR, NZL, SGP, TWN POC. EMDE Asia includes IDN, IND, MYS, PHL, THA. Other AE include BEL, CAN, CHE, DEU, FRA, GBR, ITA, NLD, SWE, US/ Other EMDE include BRA, CHL, COL, HUN, MEX, ZAF.

# ... and Borrowing Costs have Fallen Across the Board

*Sovereign spreads have declined, especially in frontier markets*

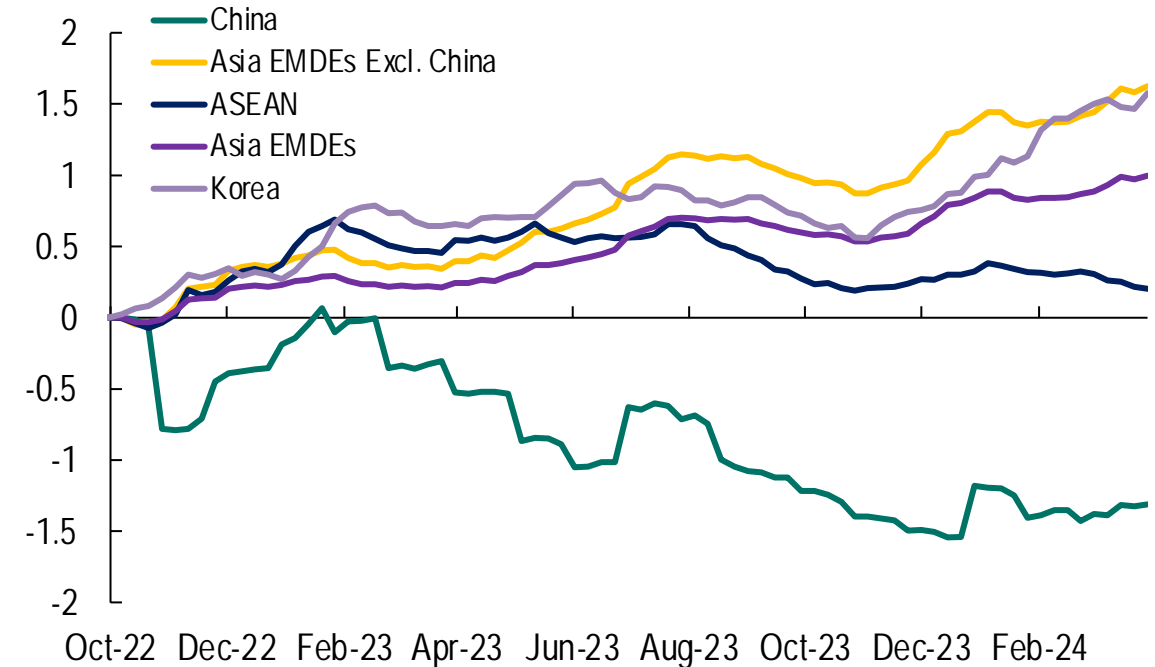
EMBI Spreads  
(Change, in basis points)



Source: Bloomberg Finance L.P and IMF staff calculations.  
Latest Date: 17th April 2024.

*Portfolio outflows from China contrast with inflows elsewhere*










Asia Cumulative Portfolio Flows: Debt and Equity  
(In percent of IIP liabilities)



Source: Institute of International Finance, Haver Analytics and IMF staff calculations.  
Note: Asia EMDEs excl. China includes IDN, IND, PHL, LKA and THA. ASEAN include IDN, PHL and THA.  
Latest data through March 29, 2024.



# GDP Growth Forecasts

									
	World	Asia	AEs	Australia	Hong Kong SAR	Japan	Korea	New Zealand	Singapore
2023	3.2	5.0	1.7	2.1	3.2	1.9	1.4	0.6	1.1
2024	3.2	4.5	1.6	1.5	2.9	0.9	2.3	1.0	2.1
Revisions since Oct. 2023 WEO	0.3	0.3	-0.1	0.3	0.0	-0.1	0.1	0.0	0.0
2025	3.2	4.3	1.8	2.0	2.7	1.0	2.3	2.0	2.3
Revisions since Oct. 2023 WEO	0.0	0.0	0.2	0.0	-0.2	0.4	0.0	-0.1	-0.2

Source: IMF April 2024 World Economic Outlook.

# GDP Growth Forecasts

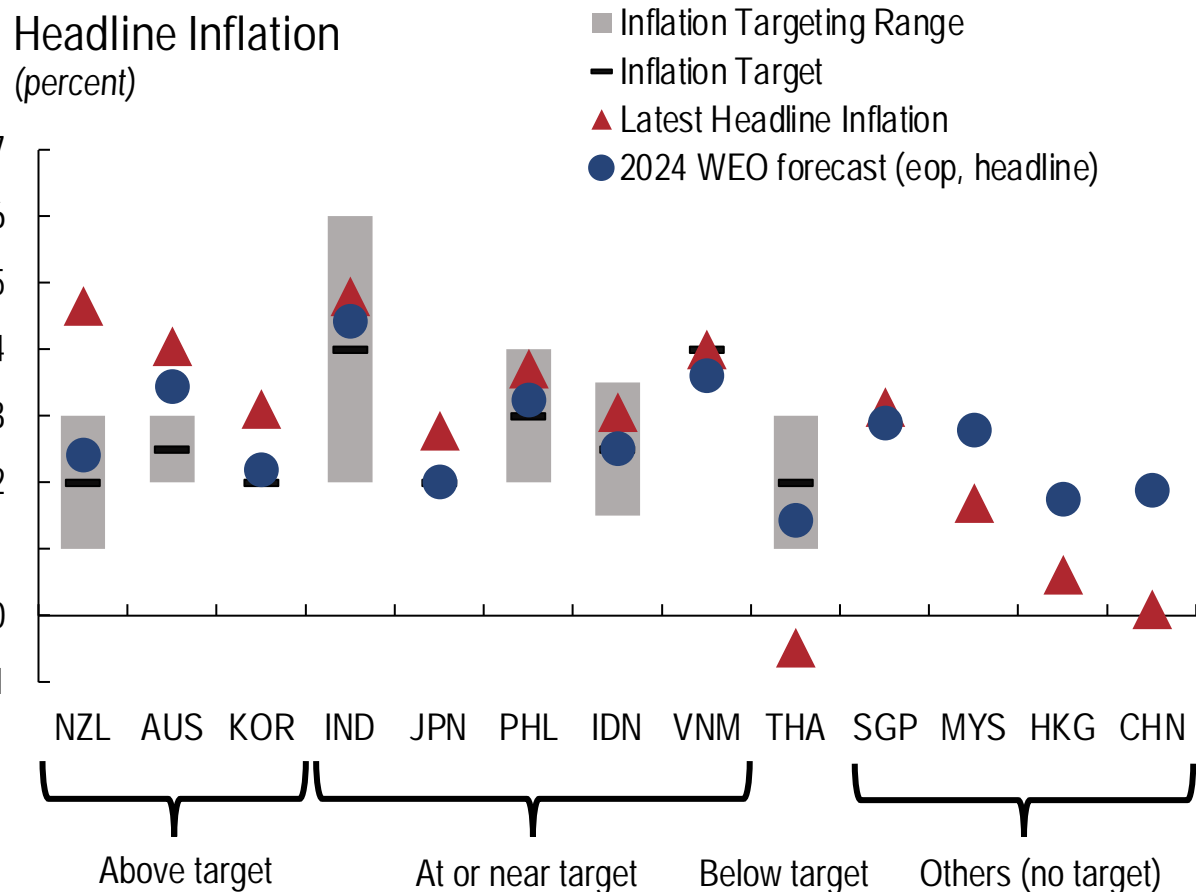


	EMDEs	Bangladesh	Cambodia	China	India	Indonesia	Malaysia	Mongolia	Philippines	Thailand	Vietnam	PICs
2023	5.6	6.0	5.0	5.2	7.8	5.0	3.7	7.0	5.6	1.9	5.0	3.3
2024	5.2	5.7	6.0	4.6	6.8	5.0	4.4	6.5	6.2	2.7	5.8	4.0
Revisions since Oct. 2023 WEO	0.4	-0.3	-0.1	0.4	0.5	0.0	0.1	2.0	0.3	-0.5	0.0	0.2
2025	4.9	6.6	6.1	4.1	6.5	5.1	4.4	6.0	6.2	2.9	6.5	3.5
Revisions since Oct. 2023 WEO	0.0	0.0	-0.3	0.0	0.2	0.1	0.0	2.5	0.1	-0.2	-0.4	0.0

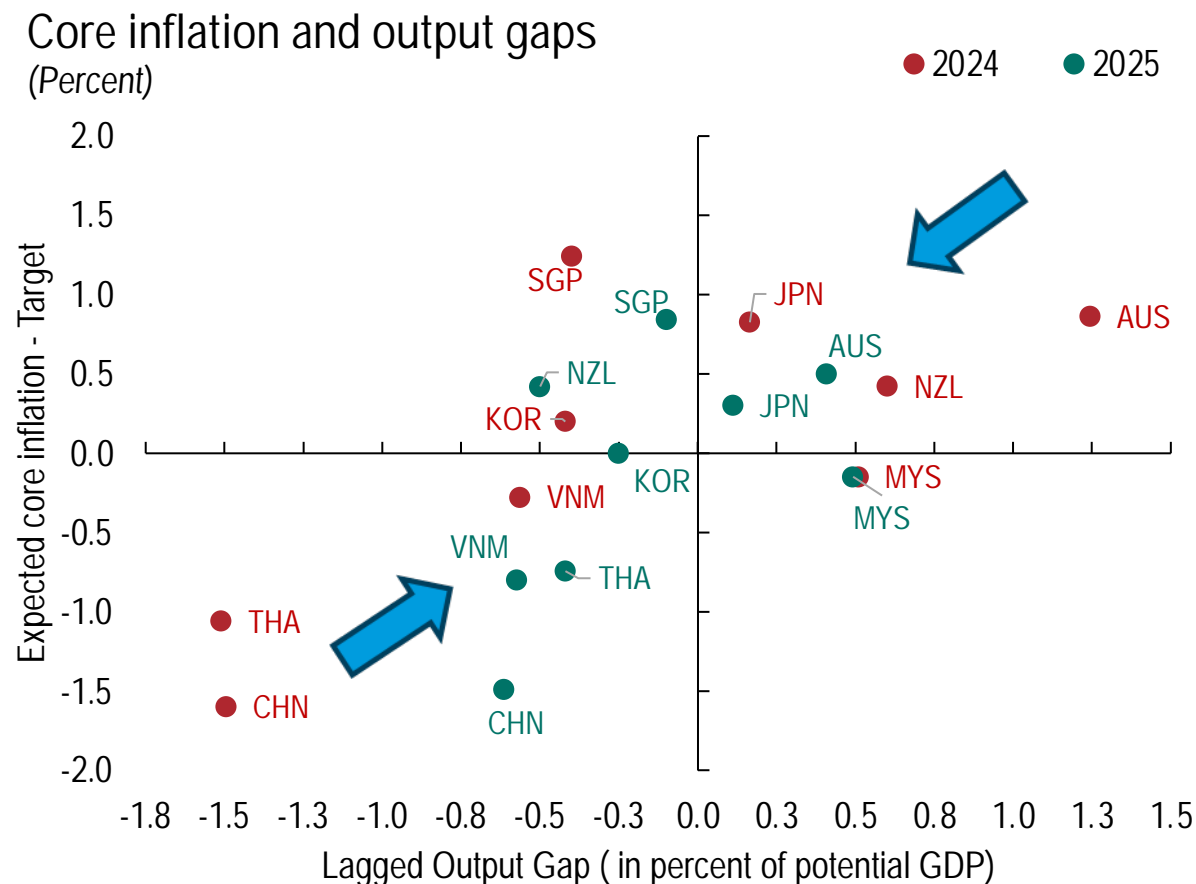
Source: IMF April 2024 World Economic Outlook.

# Inflation is Expected to Move to CB Targets

*Headline inflation is projected to move closer to central bank target ranges...*



*...as closing output gaps help return core inflation to target in both overheating and underperforming economies.*



Source: IMF staff calculations. Note: Data as of April 15, 2024.

Source: IMF World Economic Outlook.  
Note: 2025(2024) Bubbles - Expected core inflation 2025(2024) and output gap 2024(2023).

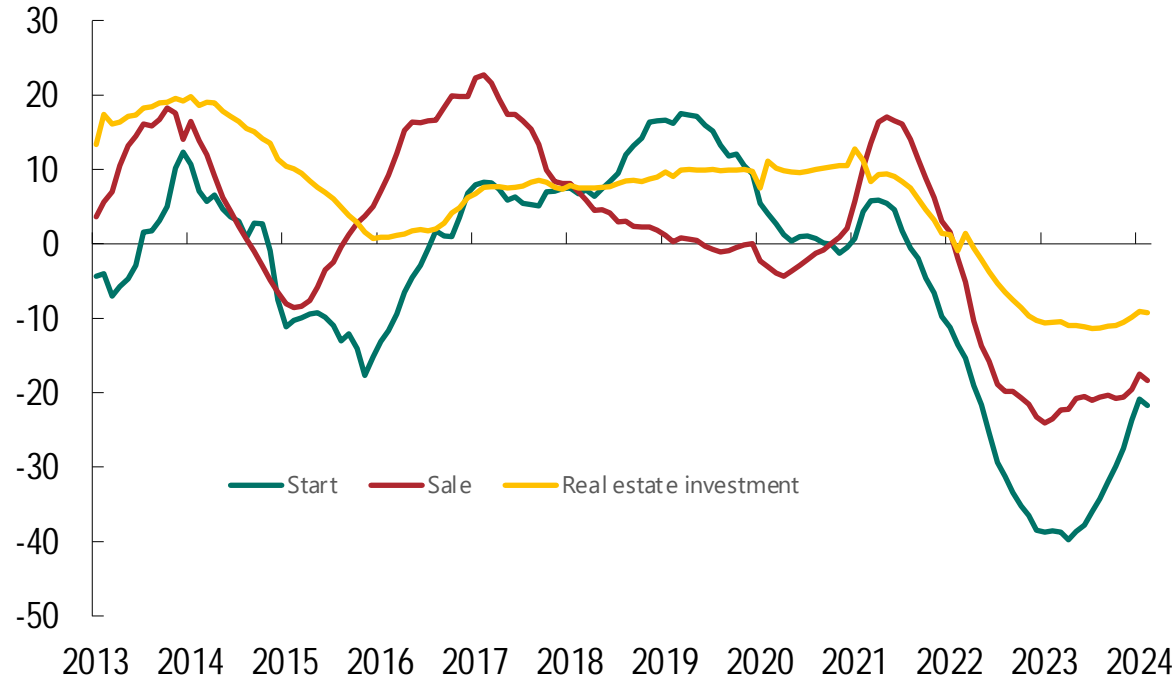
# Risks to the Outlook

# China: Real Estate and Deflation are Key Concerns

*The real estate sector remains under pressure.*

## Real Estate Sector Indicators

(percent, 12 month moving average, y/y change)

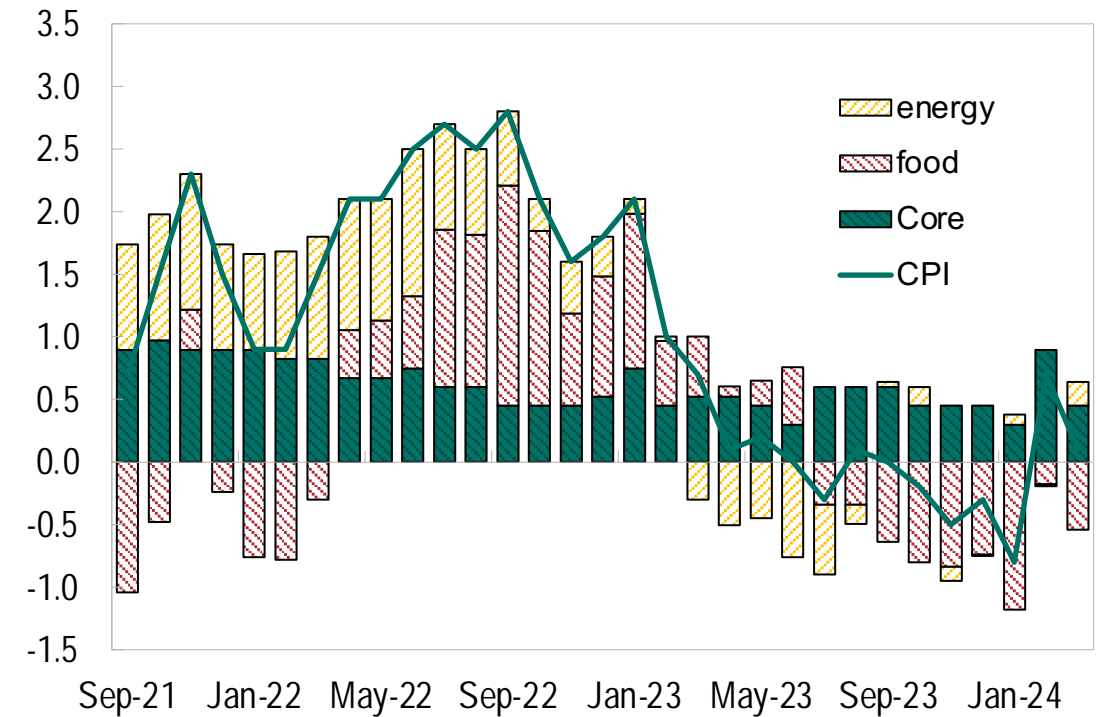


Source: China NBS

*Headline inflation has been driven by food prices, while core inflation remains positive.*

## China Consumer Prices

(percent, y/y change)



Source: China NBS

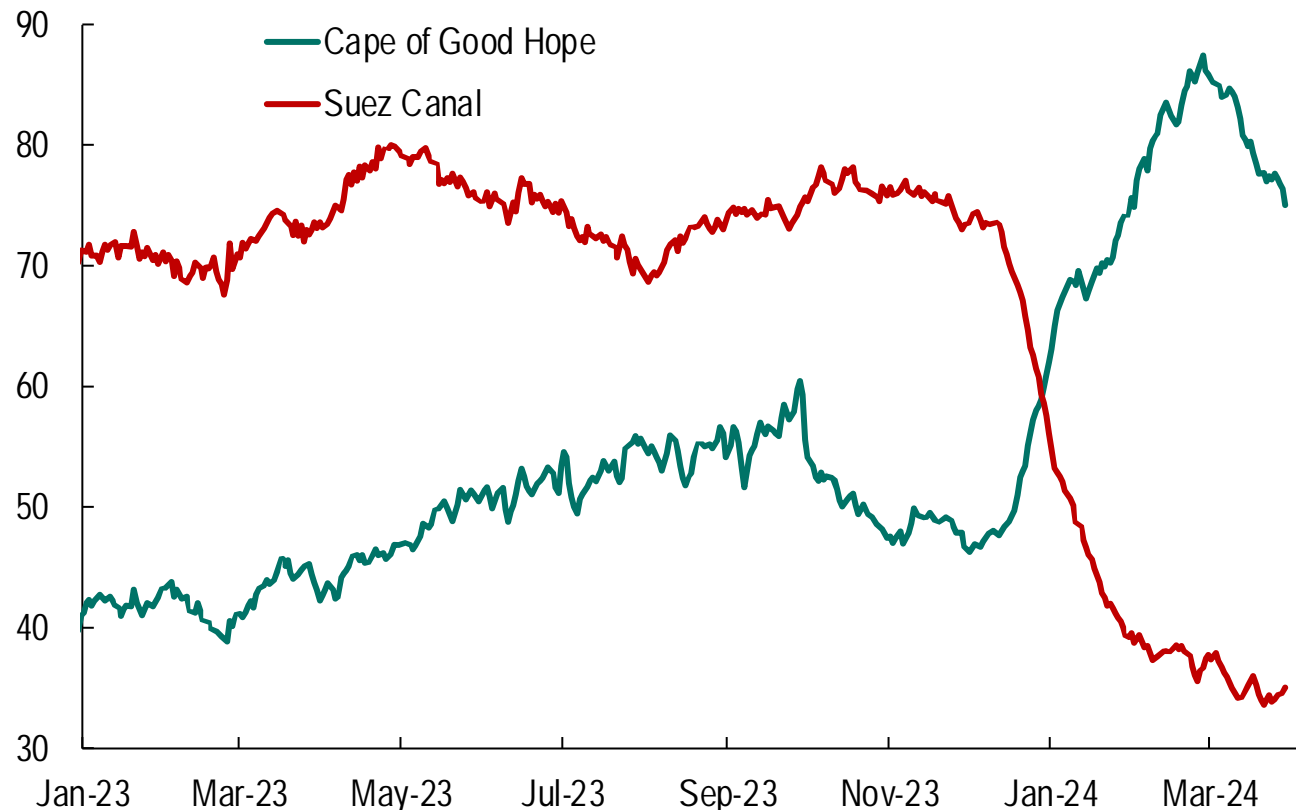


# Global Tensions May Disrupt Trade

*Trade from Asia to Europe is being rerouted around the Cape of Good Hope, increasing transit times.*

## Daily Transit Calls

(number of Ships; 21-day Moving Average)

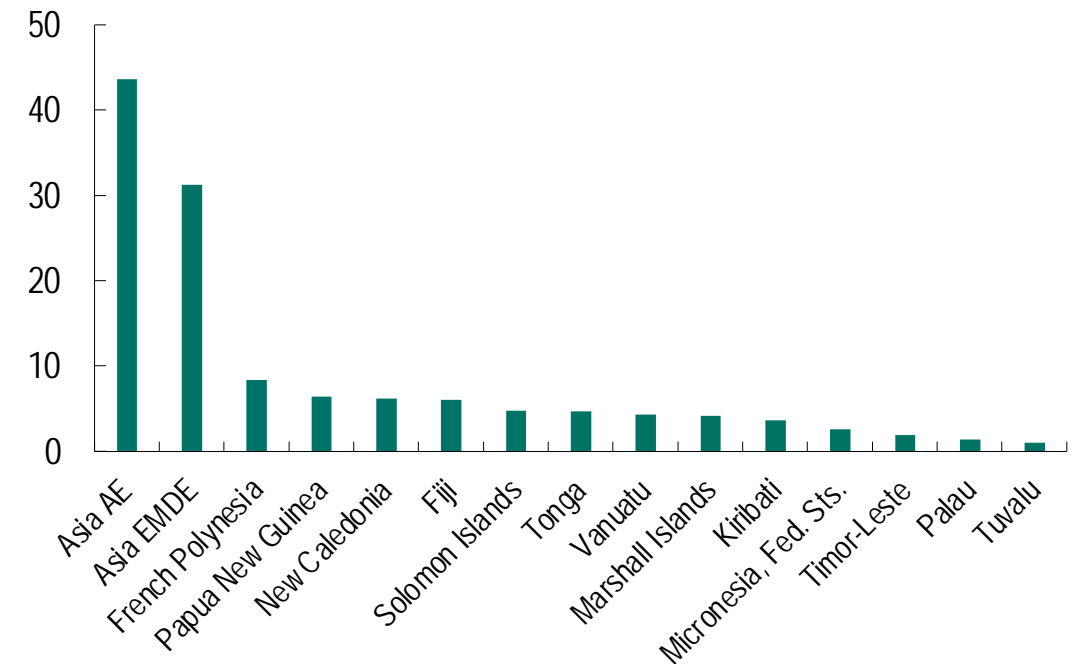


Source: IMF Portwatch and IMF staff calculations.

*Disruptions to vessel schedules are likely to affect poorly-connected small island countries the most.*

## Liner shipping connectivity

(Index, most connected country in 2023 = 100)



Source: UNCTAD.

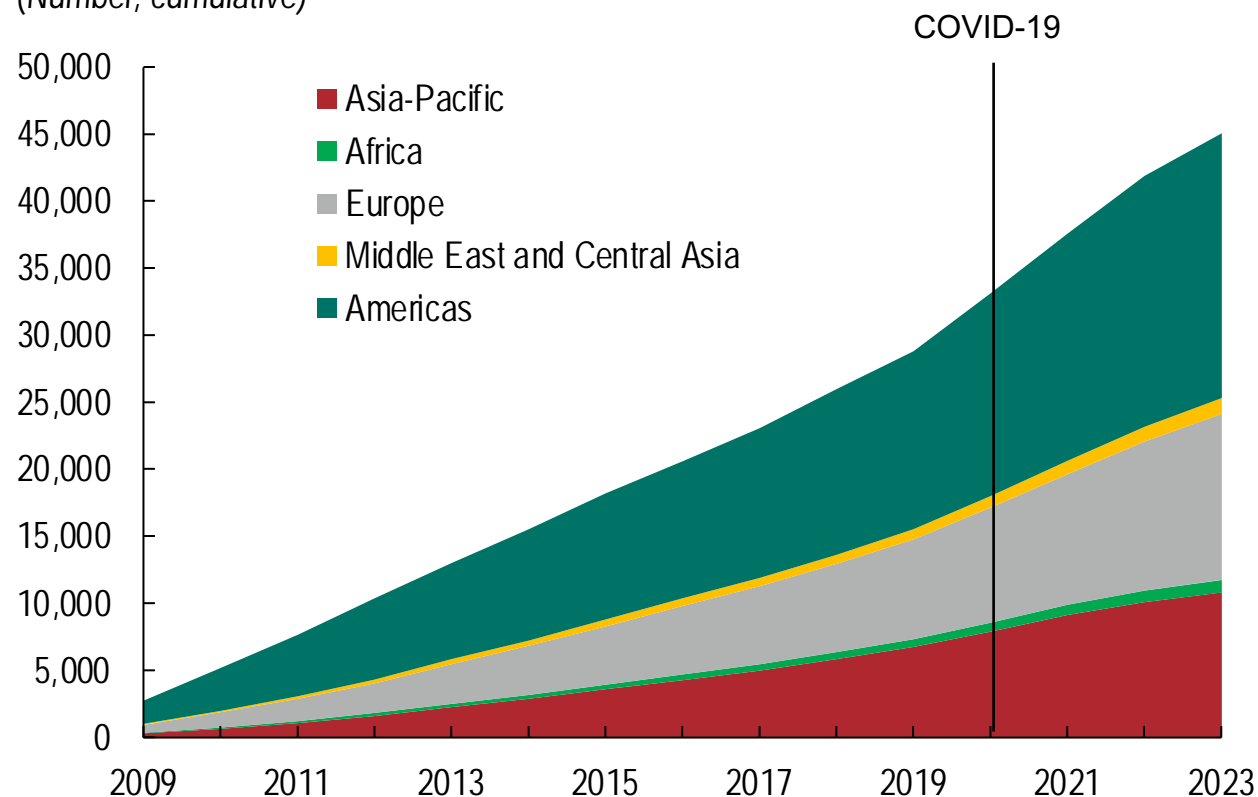
Note: The Liner Shipping Connectivity Index captures how well countries are connected to global shipping networks based on: number of ships, their container-carrying capacity, maximum vessel size, number of services, and number of companies that deploy container ships in a country's ports.

# Fragmentation Remains a Critical Concern

*New trade restrictions continue to be imposed, including in Asia...*

## Harmful Restrictions Imposed

(Number, cumulative)



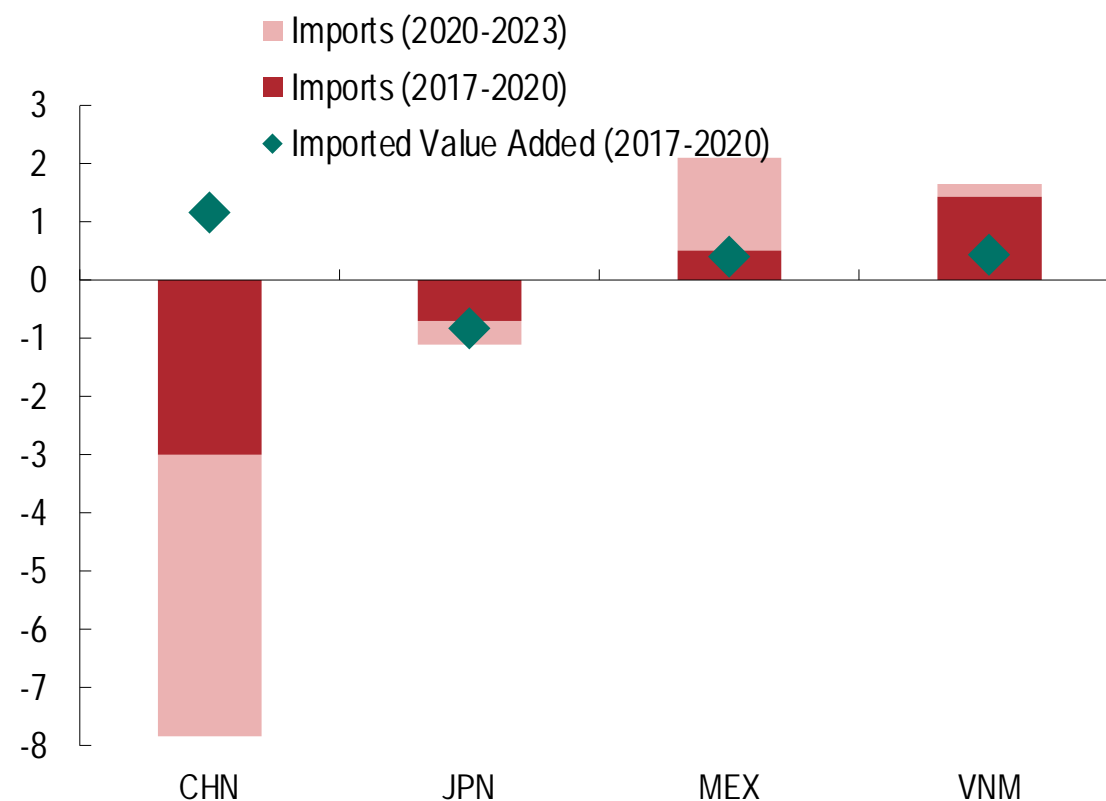
Source: Global Trade Alert Database.

Note: Cumulative measures implemented since 2009. Measures by supra-national bodies with binding consequences for its member states are counted only once and not as one measure per member.

*...resulting in an inefficient lengthening of supply chains, as seen in shifting import and value-added shares.*

## Weight in US Imports

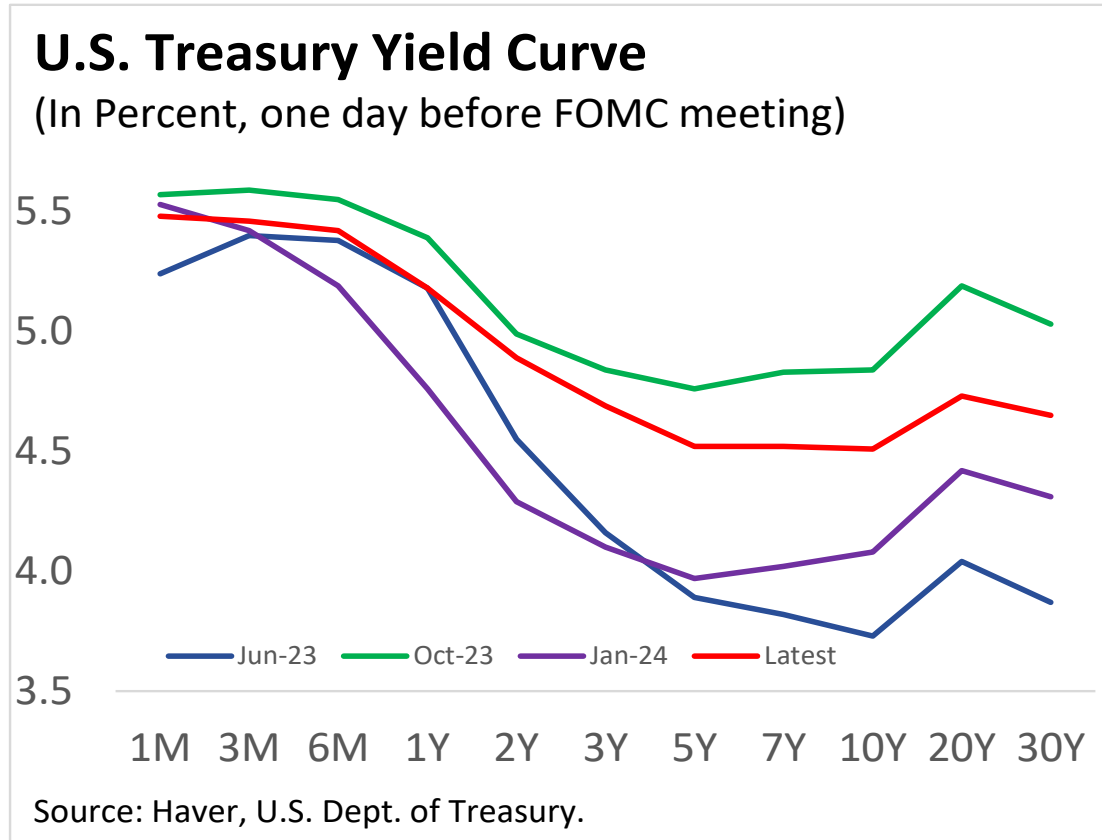
(Change, percent of total)



Source: USA Trade Online and OECD TiVA.

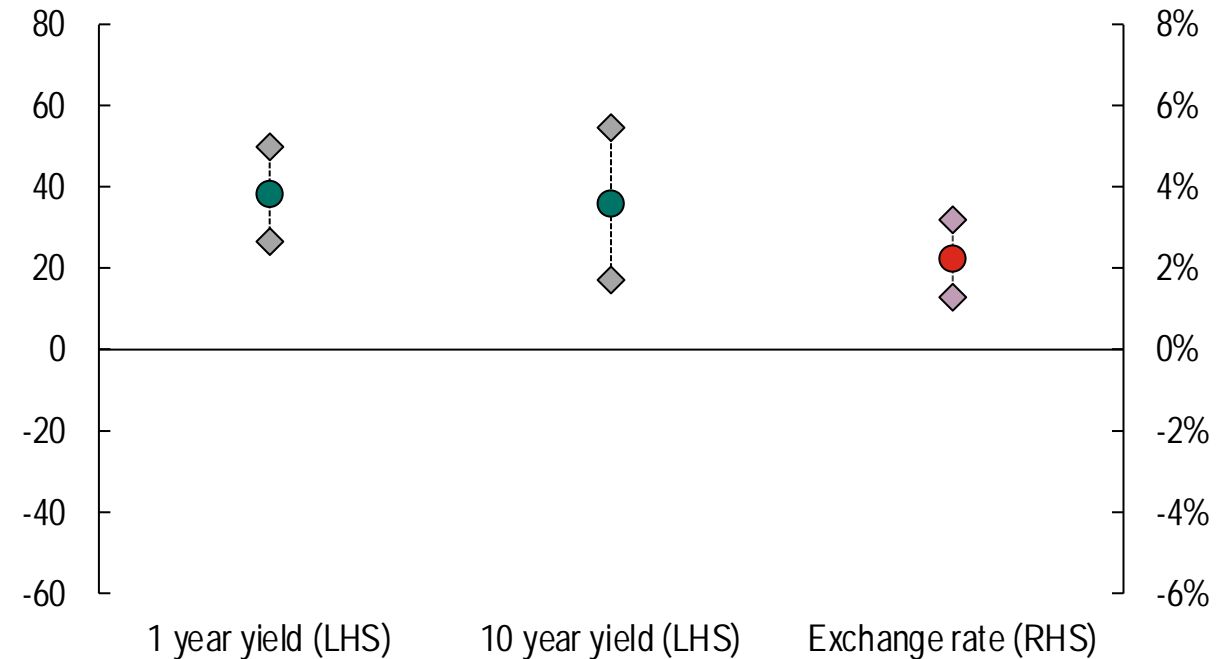
# US Financial Conditions Could be Tighter than Envisaged

*US yields are inching up again, following strong inflation and activity numbers...*



*... and US interest rates affect Asian interest and exchange rates.*

Impact of US Monetary Policy in Asia  
(Basis points-LHS and in percent - RHS)



Source: Arbatli-Saxegaard et al. (2022).

Note: Estimated effects of a 100 bps US monetary policy shock. The deviation bars depict the 90% confidence interval. Exchange rate is measured as USD/LCU and in nominal terms so that positive values reflect a depreciation of the local currency. LHS= left-hand scale; RHS = right-hand scale.

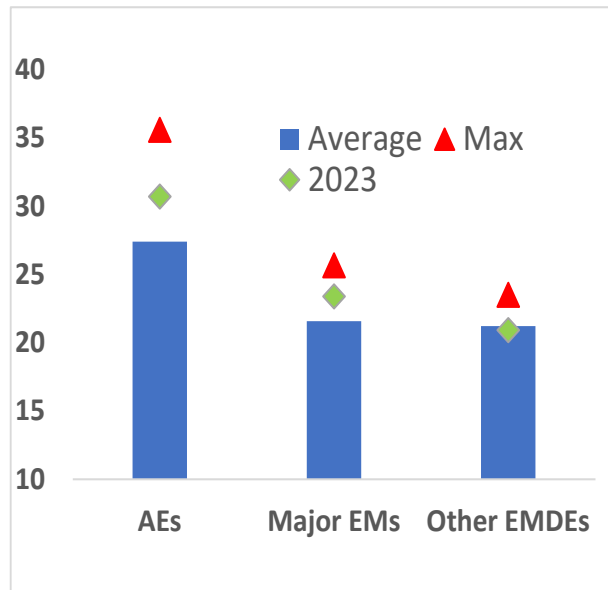
# **The fiscal situation in Asia and the Pacific**

# The pandemic required exceptional policy responses and led to large shifts in budgetary expenditure and deficits ...

Government expenditure rose noticeably during the pandemic in many countries. The increase is not yet fully reversed everywhere.

General Government Expenditure  
(In percent of GDP)

## Levels



## Changes

(Compared to average)



Source: IMF, World Economic Outlook database.

Note: Average is for 2015-19. Max is the largest annual expenditure ratio in 2020-22.

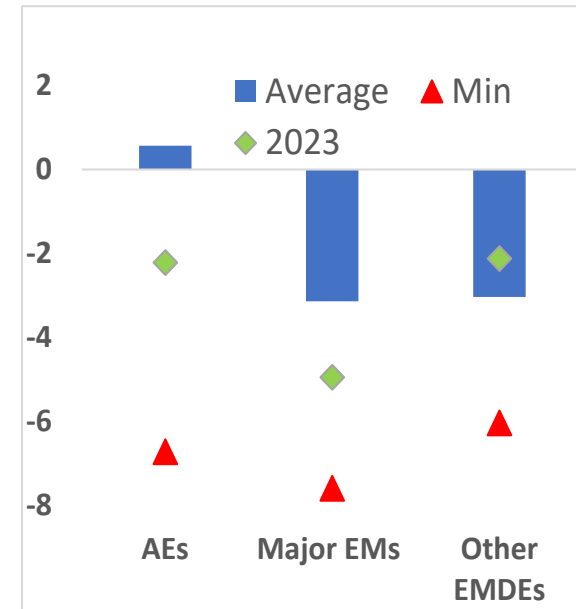
Changes show the difference relative to the 2015-19 average in percentage points.

Major EMs or other EMDEs do not include China.

Budget deficits are also larger than pre-pandemic averages.

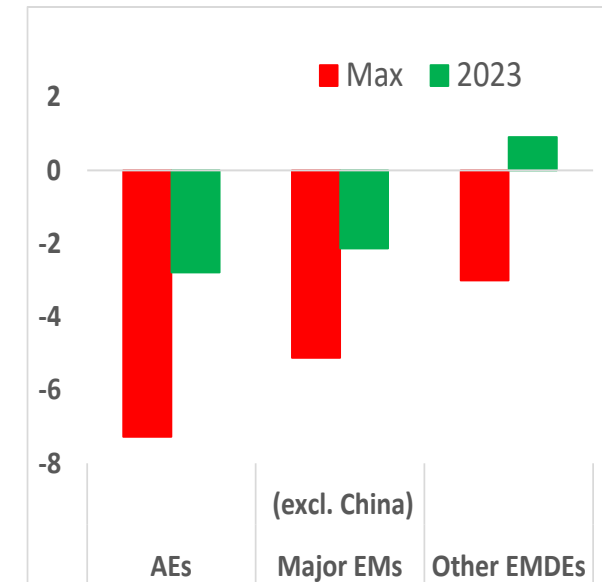
General Government Budget Balance  
(In percent of GDP)

## Levels



## Changes

(Compared to average)



Source: IMF, World Economic Outlook database.

Note: Average is for 2015-19. Min is the largest annual budget deficit in 2020-22. The 2023

values are IMF staff estimates. Changes show the difference relative to the 2015-19

average in percentage points. Major EMs or other EMDEs do not include China.

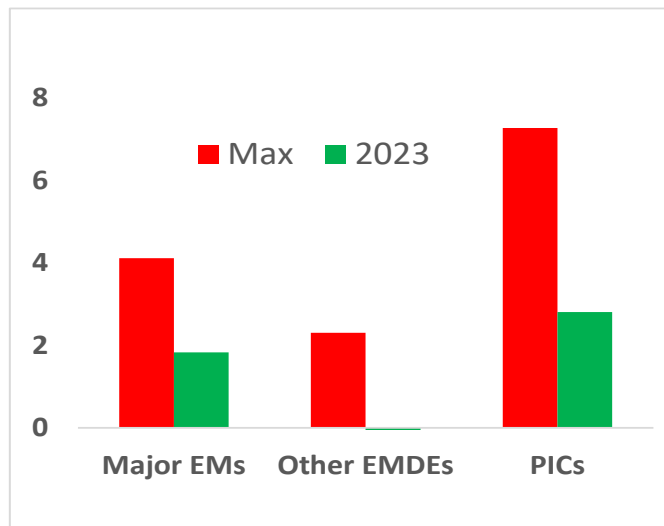


# ...also in Pacific Islands and small states...

The increase in expenditure ratios in Pacific Island countries was even larger, although this also reflected much larger GDP declines.

## General Government Expenditure (In percent of GDP)

### Changes (Compared to average)



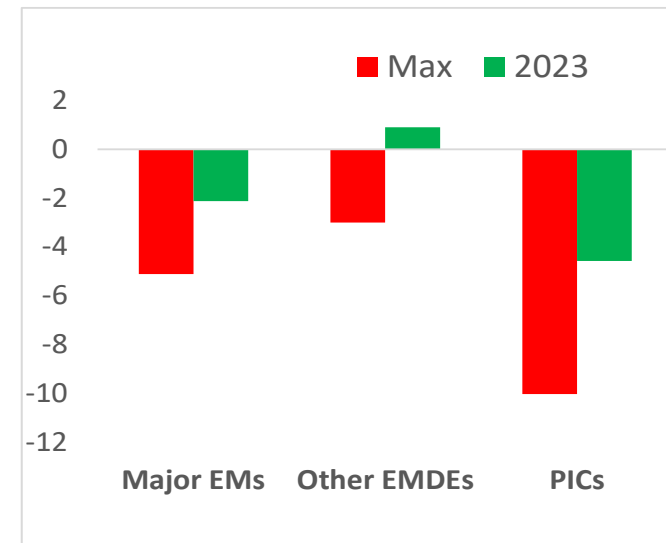
Source: IMF, World Economic Outlook database.

Note: Average is for 2015-19. Max is the largest annual expenditure ratio in 2020-22. Changes show the difference relative to the 2015-19 average in percentage points. Major EMs or other EMDEs do not include China.

Budget deficits are still above pre-pandemic averages.

## General Government Budget Balance (In percent of GDP)

### Changes (Compared to average)



Source: IMF, World Economic Outlook database.

Note: Average is for 2015-19. Min is the largest annual budget deficit in 2020-22. The 2023 values are IMF staff estimates. Changes show the difference relative to the 2015-19 average in percentage points. Major EMs or other EMDEs do not include China.

# ... and public debt levels increased substantially as result

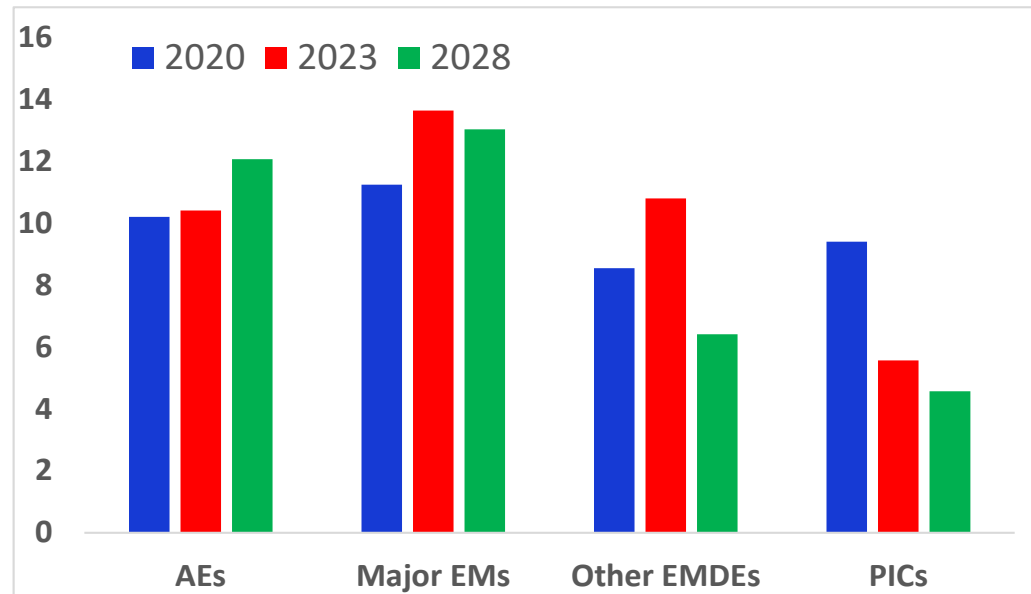
Public debt ratios increased substantially in the first year of the pandemic and are projected to remain above 2019 levels in 2028.

Primary deficits and interest payments contributed much of the increase in public debt ratios in the pandemic years.

## General Government Debt (In percent of GDP)

### Changes

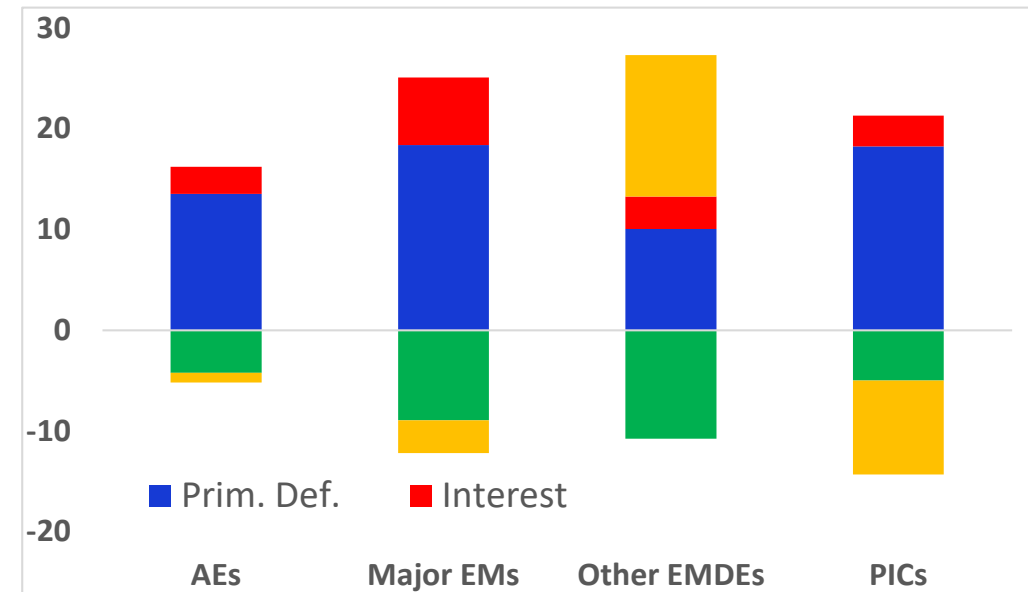
(Compared to 2019)



Source: IMF, World Economic Outlook database.

Note: Average is for 2015-19. Changes show the difference relative to the value of the 2019 ratio.

### Change in Debt-to-GDP ratio (2020-22)



Source: IMF, World Economic Outlook database.

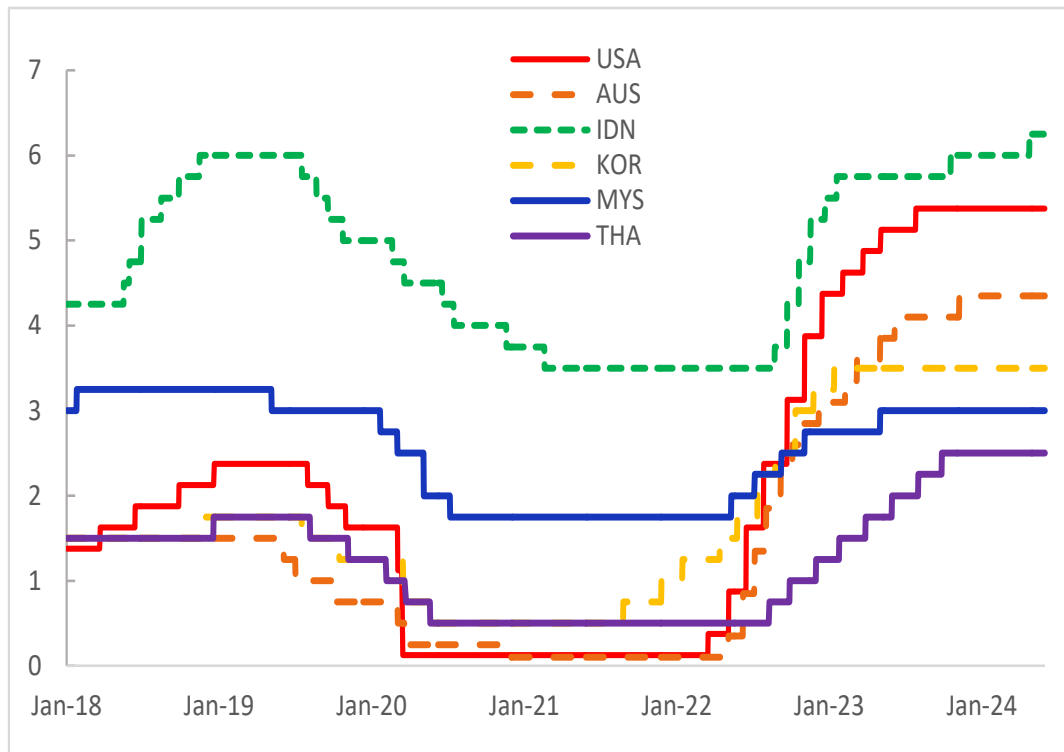
Note: Average is for 2015-19. Min is the largest annual budget deficit in 2020-22. The 2023 values are IMF staff estimates. Changes show the difference relative to the 2015-19 average in percentage points. Major EMs or other EMDEs do not include China.

# **Economic and Fiscal Challenges**

# Challenge 1: Interest rates are higher after the pandemic

Monetary policy tightening in Asia has not been as steep as it has been in AEs or some other EMs.

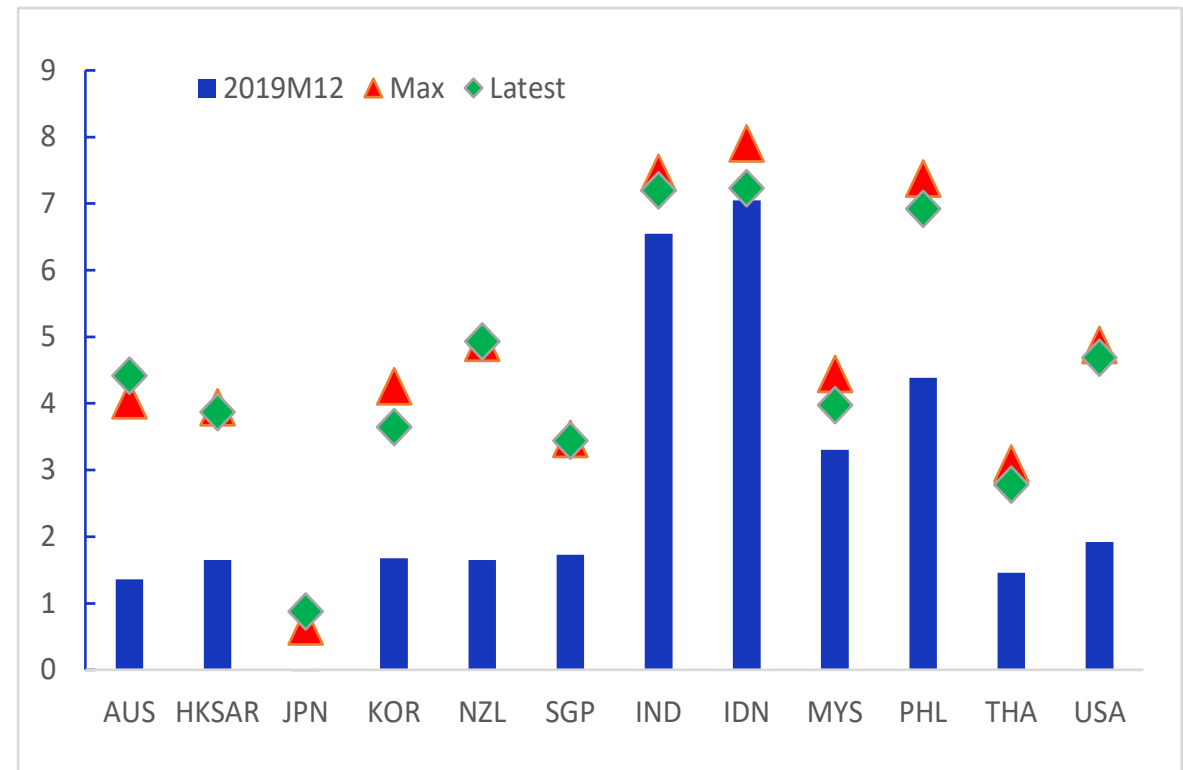
Policy Rates  
(In percent)



Source: Haver Analytics.  
Note: Latest data: May 31, 2024.

Longer-term yields have increased less in Asia and the Pacific than elsewhere, but they are still above pre-pandemic levels.

10-Year Government Bond Yields  
(Local currency, In percent)



Source: Haver Analytics.  
Note: Monthly data, end-period basis, latest is August 2023.

# Challenge 2: Economic scarring

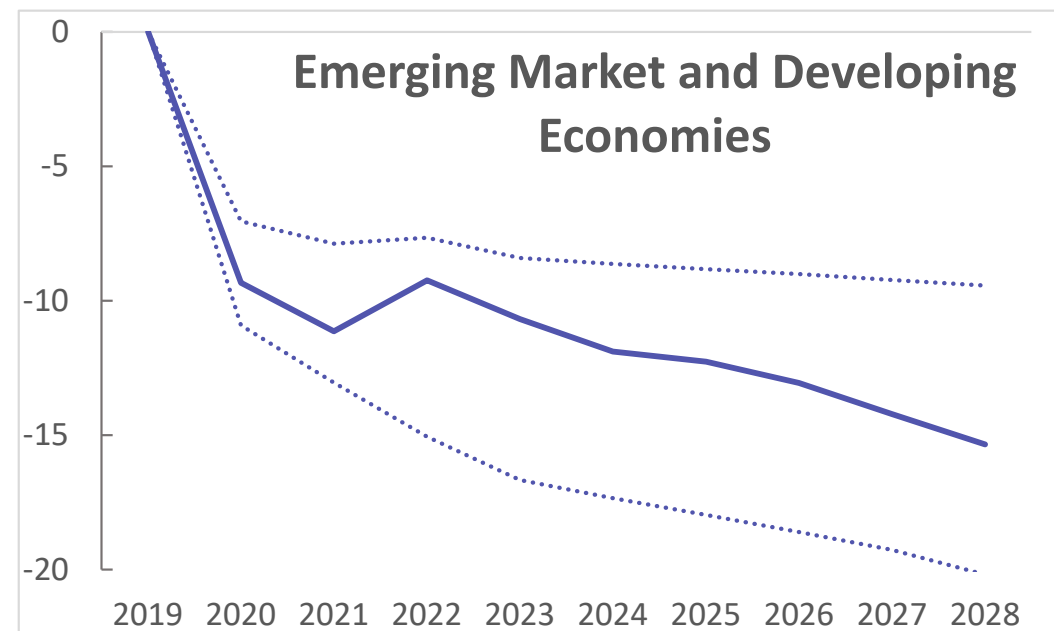
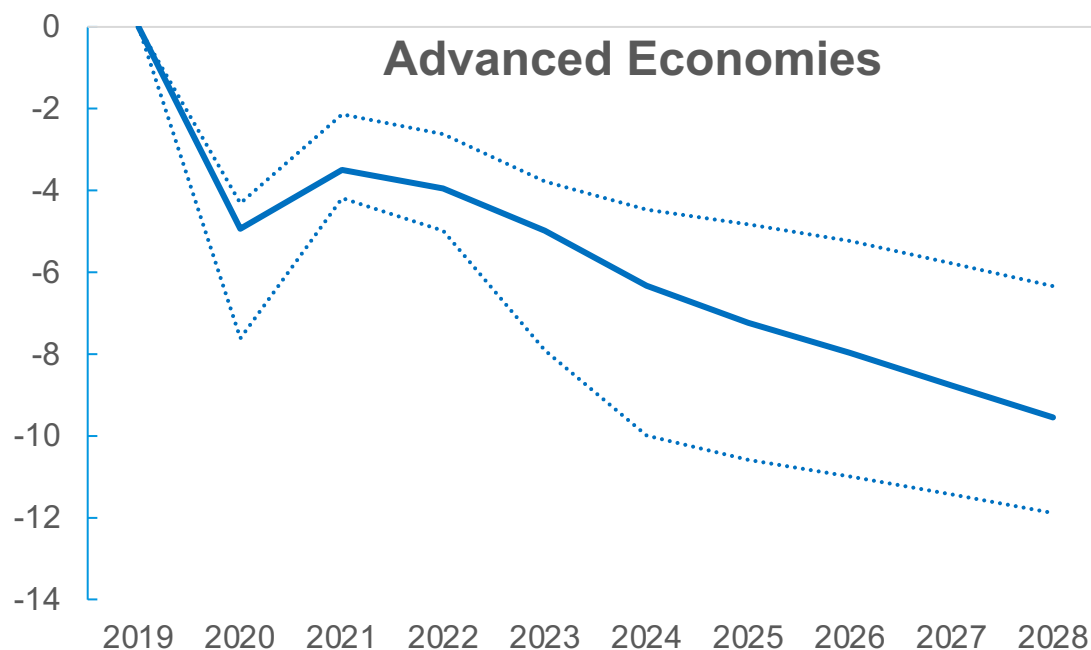
Medium-term output losses due to the pandemic are forecast to be large in Asia, especially in EMDEs,....

... partly driven by lower investment induced by the pandemic, and....

... learning losses due to protracted school closures during the pandemic

## Output Losses

(in percent, relative to 10-year pre-pandemic trend growth, median and interquartile range)



Source: World Economic Outlook and IMF staff calculations.

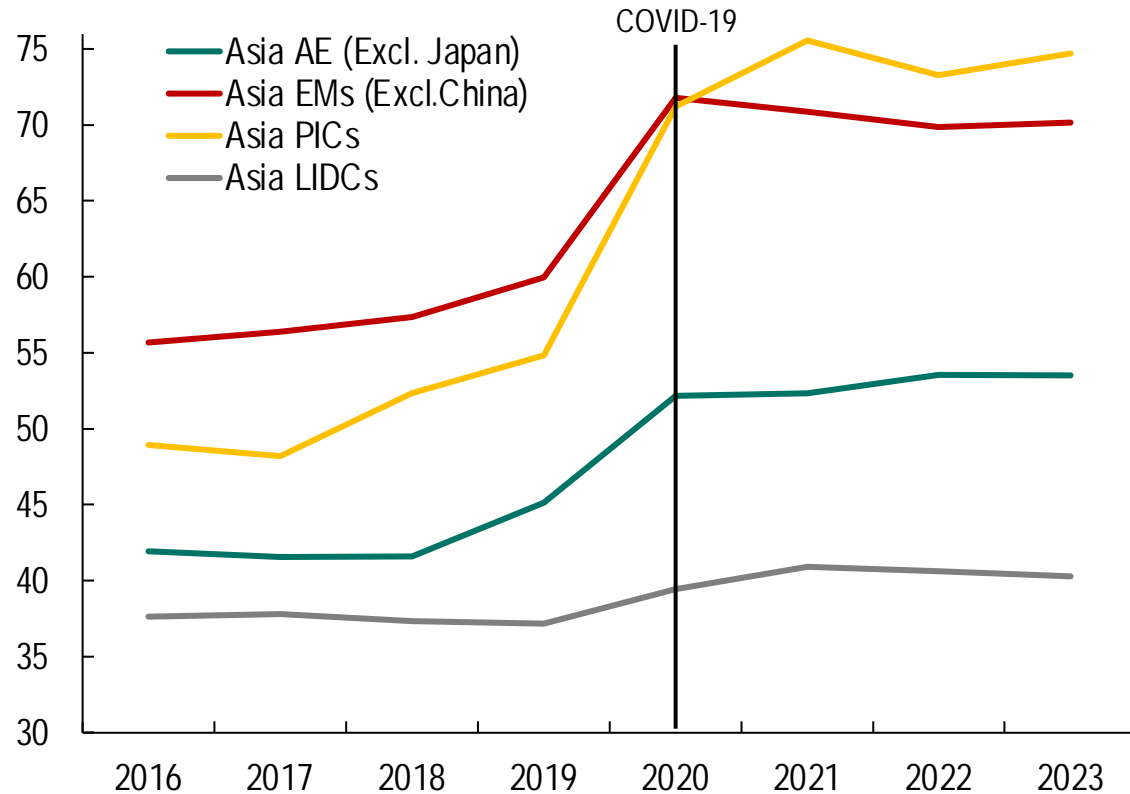


# Fiscal consolidation is a priority

*Debt is well above pre-pandemic levels in most of the region...*

## Debt Ratios

(% Fiscal year GDP; weighted average)

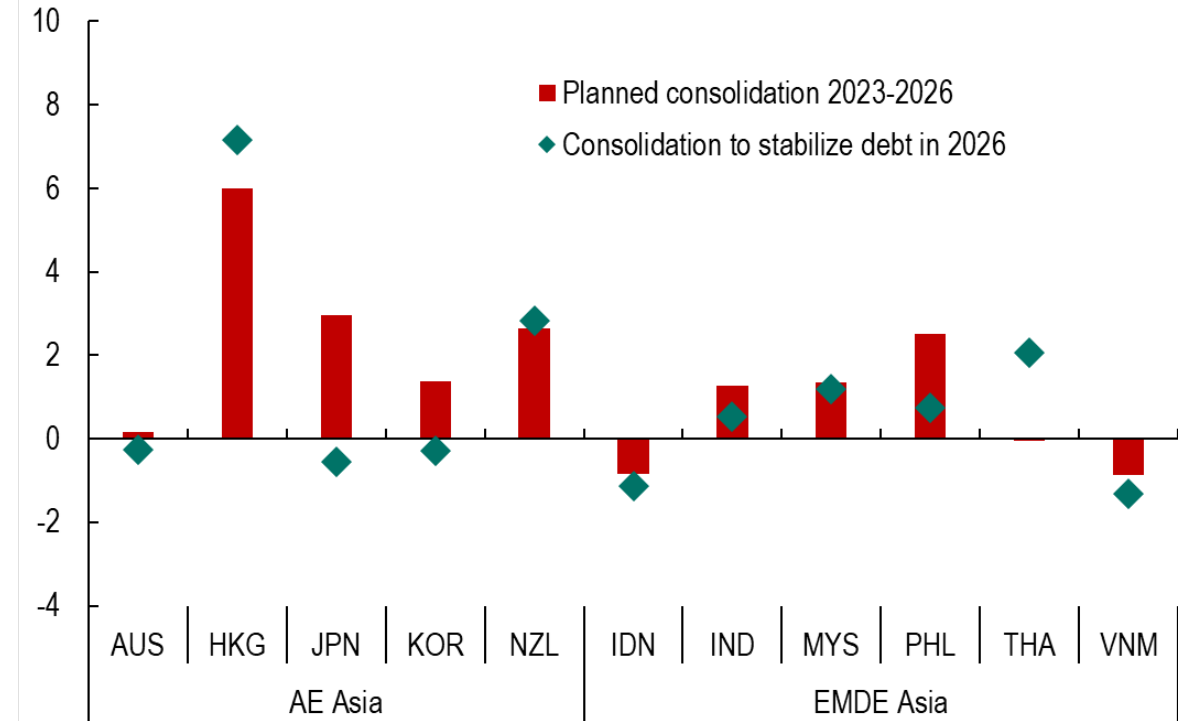


Source: World Economic Outlook and IMF Staff calculations.

*...though envisioned consolidation would stabilize debt levels in most countries.*

## Fiscal Consolidation and Debt

(Cumulative rise in primary balance to GDP ratio between 2023 and 2026, percentage points)



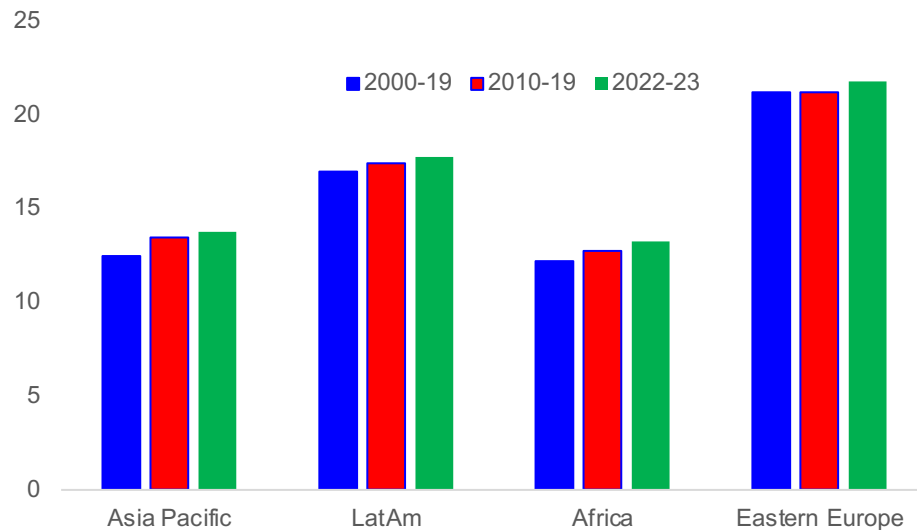
Source: IMF World Economic Outlook and staff calculations.

Note: Analysis incorporates staff projections based on announced policies. Consolidation needed to stabilize debt at 2026 levels is illustrative and not intended as a policy recommendation. Other variables such as existing buffers could have implications for the policy stance.

# Recommendations and considerations for fiscal consolidation

There is scope to increase tax revenue ratios in emerging market and developing economies in Asia and the Pacific.

Tax Revenue  
(In percent of GDP, period averages)



Source: IMF, World Economic Outlook database.

Note: Figure shows averages across of period averages across countries in each region.

## Fiscal Consolidation—Considerations

- Improving revenue mobilization is a priority to avoid the need to reduce productive expenditure.
- Substantial scope for revenue mobilization when comparing to other EMDEs.
- Expanding tax bases and reducing tax expenditure in addition to tax rate increases. Tax administration reforms and digitalization.
- Targeting subsidies and social safety nets. Digitalization can improve efficiency and reduce governance risks.
- Reducing energy subsidies, with cash transfers to compensate the poor.



**Thank you!**