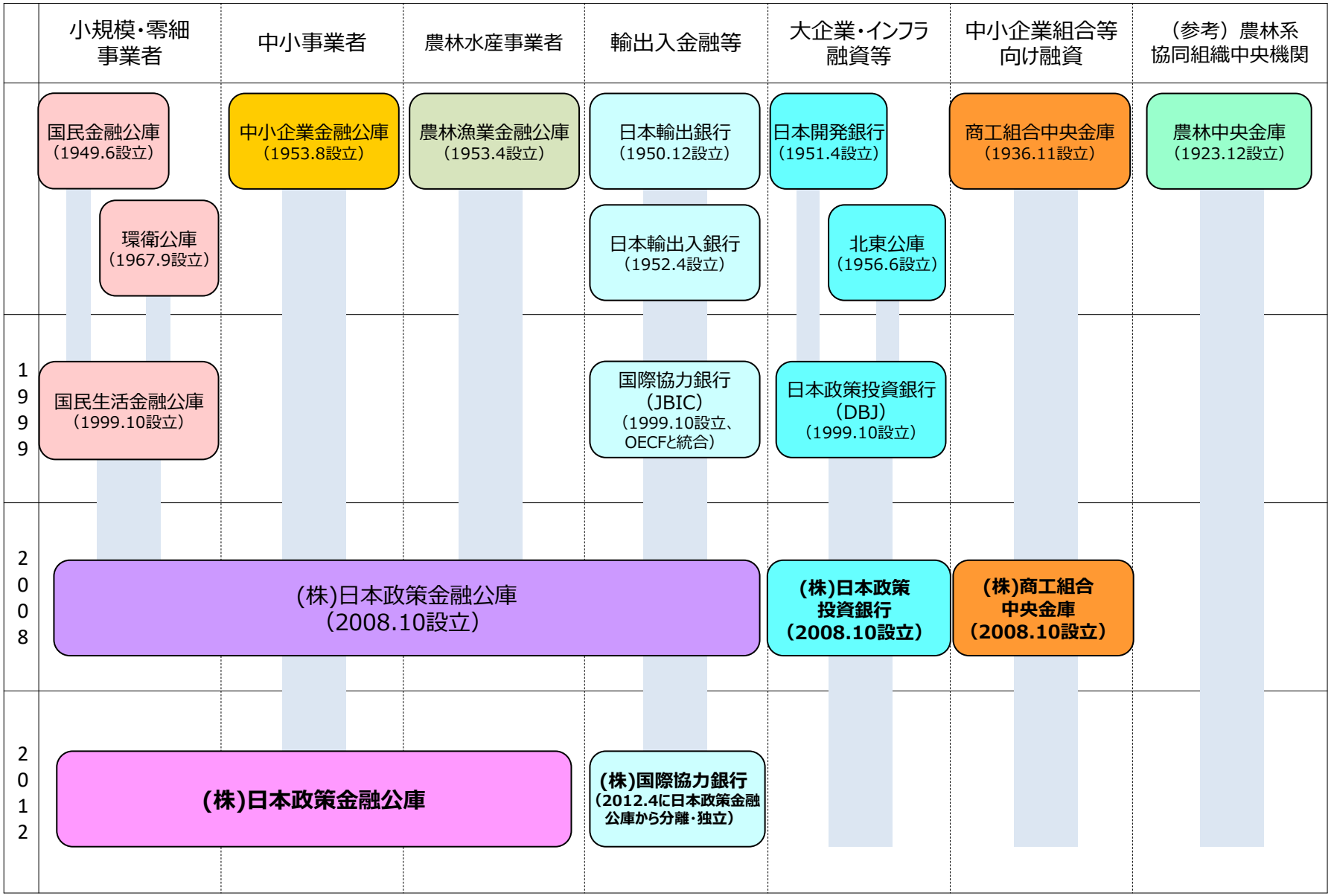政府系金融機関の組織変遷