## Japan International Cooperation Agency (Incorporated Administrative Agency) (Finance and Investment Account)

https://www.jica.go.jp/

1. Summary of operations implemented using FILP funds

As a core institution providing Official Development Assistance (ODA), Japan International Cooperation Agency (JICA) supports developing countries by providing concessional funds with low interest rates and super-long terms to finance development efforts for economic and social development and poverty reduction.

- ODA Loan: Lending, to governments or others in developing areas, for the execution of development projects (projects deemed to contribute to economic and social development in developing areas and also deemed to be necessary for the promotion of economic relations between such areas and Japan), or for the accomplishment of plans related to the economic stability of such areas.
- Private Sector Investment Finance (PSIF): Debt or equity finance to corporations or others in Japan or in developing areas, for the execution of development projects.

2. Amount of lending under FY2019 FILP
(Unit: billion yen)

| FY2019 FILP | Estimated outstanding amount of FILP lending at the end of FY2018 billion yen) |
| :---: | :---: |
| 549.2 | $2,487.0$ |

3. Estimated policy cost analysis of the project
(1) Policy cost

| Category | FY2018 | FY2019 | Fluctuation |
| :--- | ---: | ---: | ---: |
| 1. Government expenditure <br> (subsidies, etc.) | - | - | - |
| 2. Government revenue <br> (payments to the government, etc.)* | -739.5 | - | +739.5 |
| 3. Opportunity cost of capital <br> investments, etc. | 876.9 | 454.8 | -422.1 |
| Total (1+2+3=policy cost(A)) | $\mathbf{1 3 7 . 4}$ | $\mathbf{4 5 4 . 8}$ | $+\mathbf{3 1 7 . 4}$ |
| Analysis period (years) | 50 years | 49 years | -1 year |

(2) Breakdown of policy cost by the time of the provision of funds

| (2) Breakdown of policy cost by the time of the provision of funds |  |  | (Unit: billion yen) |
| :---: | :---: | :---: | :---: |
| Category | FY2018 | FY2019 | Fluctuation |
| (A) Policy cost (previously cited) | 137.4 | 454.8 | +317.4 |
| 1) Opportunity cost of capital investments, etc. provided before the beginning of the analysis period | 3,661.6 | 3,154.4 | -507.2 |
| 2) Policy cost expected to be newly accrued during the analysis period | -3,524.2 | -2,699.6 | +824.6 |
| Government expenditure (subsidies, etc.) | - | - |  |
| Government revenue (payments to the government, etc.)* | -739.5 | - | +739.5 |
| Opportunity cost of surplus, etc. | -2,805.6 | -2,717.9 | +87.8 |
| Opportunity cost of capital investments, etc. | 21.0 | 18.3 | -2.7 |

(5) Sensitivity analysis (cases where assumptions change)

| (3) Y | -to-Year comp <br> mputing any flu | son analysis <br> ation from previous year) |  | nit: billion yen) |
| :---: | :---: | :---: | :---: | :---: |
|  |  | FY2018 | FY2019 | Simple fluctuation |
| $\begin{aligned} & { }_{0}^{0} \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | Simple comparison (before adjustment) | 137.4 | 454.8 | +317.4 |
|  | Past year comparison (after adjustment) | 1) Adjusting initial years (Analysis results after adjusting initial year to that for FY2019 analysis) | 2) Adjusting assumed interest rates (Analysis results of re-estimation using assumed interest rate for FY2018) | Real fluctuation $(2-1)$ |
|  |  | 153.0 | 431.0 | +278.0 |

[Real fluctuation factor analysis]
OFactors behind policy cost increase

- Increase in cost due to increase in loan losses ( +176.8 billion yen)
- Increase in cost through new loans provided in FY2019 ( +91.8 billion yen)
- Others (Increase in administrative cost due to new financing, etc.) ( +67.4 billion yen)

OFactors behind policy cost decrease

- Decrease in cost due to finalization of FY2017 results and revision of FY2018 projections (-58.1 billion yen)
(4) Breakdown of policy cost by causative factor (Unit: billion yen)

| (A) Policy cost in FY2019 (previously cited) | 454.8 |
| :--- | :---: |
| 1) Prepayments | - |
| 2) Loan losses | 449.7 |
| 3) Others (including profit spread) | 5.1 |


| (A) Policy cost (previously cited) | Case for raising lending and fundraising rates by $1 \%$ | Fluctuation |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 1. Government expenditure (subsidies, etc.) | 2. Government revenue (payments to the government, etc.)* | 3. Opportunity cost of capital investments, etc. |
| 454.8 | 1,461.3 | +1,006.5 | - | -2,181.9 | +3,188.4 |


| (A) Policy cost <br> (previously cited) | Case for raising the bad loan <br> write-off by $10 \%$ | Fluctuation | 1. Government expenditure <br> (subsidies, etc.) | 2. Government revenue (payments to the <br> government, etc.)* | 3. Opportunity cost of capital <br> investments, etc. |
| ---: | ---: | ---: | ---: | ---: | ---: |
| 454.8 | 526.5 | +71.7 |  | - | - |

[^0][Outline of estimation]

1) The estimation covers the Finance and Investment Account.
2) Scale of account: Outstanding balance of financing as of the end of FY2017 was 12,172.9 billion yen, and planned amount of financing for FY2018 and FY2019 is $2,758.0$ billion yen.
3) The analysis period is 49 years from FY2019 to FY2067, when the longest-term loans will have be repaid.
4) The standard interest rates of JICA apply to new loans.
[Project prospect]
5) Prepayments are not expected, because ODA loans are provided at extremely concessional conditions.
6) For the administrative expenses of FY2019, the expense associated with new financing and the one associated with the management of past financing are distinguished and the latter will be decreased according to the transition of the balance from FY2020.
7) The estimated charge-off amount in sovereign loan is based on internal country ratings in order to reflect the unique characteristics of the Paris Club and other public organizations as much as possible, while, in the case of non-sovereign loans, it is calculated using external statistical data widely used by private financial institutions. The loan loss provision ratio for both loans is as given below.

| Result | Estimated | Planned | Assumptions for calculation |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 to 2067 (cumulative ratio) |
|  | - | - | - | - | - | - | $5.4 \%$ |

## 5. Reasons for granting of subsidies, mechanism and underlying laws

This account receives capital investment from the General Account of the Government, as financial resources needed for providing highly negotiable loans with long terms and low interest rates to developing areas as Official Development Assistance.
(Underlying laws and regulations)

- Capital investment
"Japan International Cooperation Agency Act"
Article 5-2: The Government may, when it finds necessary, make additional capital contributions to the Agency within the amounts prescribed by the budget.
- Payment to the National Treasury
"Japan International Cooperation Agency Act"
Article 31-4: With respect to the Accounts for the Finance and Investment for each business year, if the calculation of profits and losses resulted in a profit, the Agency shall use it to make up the losses carried forward from the preceding business year, and if there is still any residual amount, shall accumulate such amount as a reserve fund for finance and investment until it reaches the amount equal to the amount of stated capital allocated for the Accounts for the Finance and Investment.
Article 31-7: The Agency shall pay the balance, obtained by deducting the amount accumulated as the reserve fund for finance and investment pursuant to the provision of paragraph 4 from the residual amount prescribed in said paragraph, to the National Treasury by May 31 of the following business year.


## 6. Special remarks

As for the financing related to the Finance and Investment operations, the Japan International Cooperation Agency Act restricts the type of loans that can be extended to those with concessional lending conditions in terms of interest rate, repayment period, etc. This is to prevent the lending conditions from overburdening the recipient developing countries. JICA is conducting the operations in compliance with this provision of the Act. As a result, there has emerged a structure where JICA frequently lends funds at lower interest rates than the JICA's borrowing interest rates by providing concessional funds with long terms and low interest rates.

## (Reference) Outcome and social and economic benefits of operations

## <Lending and equity finance>

- Accumulated amount of loan and equity participation commitments during FY1961-2017: $¥ 37.3848$ trillion
- Accumulated amount of loan and equity participation disbursements during FY1961-2017: $¥ 27.0626$ trillion
- Loan and equity commitments in FY2017: $¥ 1.8884$ trillion
- Loan and equity disbursements in FY2017: $¥ 1.1385$ trillion
- Loan outstanding balance as of the end of FY2017: $¥ 12.1729$ trillion
<Social and economic benefits>
- Contribution to the establishment and maintenance of good relationships with developing countries through continued assistance from Japan;
- Contribution to economic and social development, poverty reduction, environmental conservation, and stabilization of national economy in developing countries by improving infrastructure and alleviating poverty;
- Contribution to stability and development in the international community through tacking global issues (global warming, etc.), peace-building, and responding to disasters; - Contribution to improvement in policy framework as well as human resource development in developing countries through intellectual assistance:
- Promotion of economic and personnel exchanges between Japan and developing countries through application of the experience, technologies, and know-how possessed by the private sector, local governments, NGOs, and universities.
(Reference 1) Survey on the impact of Japanese ODA on economic development in developing countries
- According to the verification of correlation between ODA and GDP using data from 1970 to 2007 , an increase in ODA equivalent to $1 \%$ of GDP of the aid receiving country raises the growth rate of GDP per capital by about $0.30 \%$. (C. Arndt, S. Jones and F. Tarp (2015) "Assessing Foreign Aid's Long-Run Contribution to Growth and Development")
- The impact of ODA loan on the economic growth (growth rate of GDP per capital) is found positive regardless of the difference of the policy and institutional environment. It was measured by analyzing the impact of ODA loan and ODA grant respectively, using data from 1970 to 1997.


## (Kohama, H., Sawada, Y. and Kono, H. (2003) "Aid, Policies, and Growth Reconsidered")

- According to the empirical analysis on whether foreign aid facilitates FDI flows into the aid recipient country, the foreign aid from Japan has a positive effect on FDI flows of Japanese companies, while aid from other donor countries (the paper analyzed foreign aid from Japan, U.S., United Kingdom, Germany and France) reveals no such effect. (Kimura, H. and Todo, Y. (2007) "Is Foreign Aid a Vanguard of FDI? A Gravity-Equation Approach")


## (Reference 2) ODA loan social benefit index

- The average EIRR (Economic Internal Rate of Return) of ODA loan projects which were completed and evaluated between FY2008 and FY2017 was $18.25 \%$.
(EIRR is an indicator to show the socio-economic benefits of development projects.) (JICA survey implemented in FY2018)
(Reference 3) Direct and indirect contributions to Sustainable Development Goals (SDGs) financed by yen loans (JICA survey implemented in FY2018)
(Safe drinking water: Goal 6)
Based on ex-post project evaluations implemented from FY2008 to FY2017, supply of safe drinking water to about 79.31 million people through waterworks projects around the world.
(Disaster prevention: Goal 11)
Based on ex-post project evaluations implemented from FY2008 to FY2017, contribution toward protection of about 24.50 million people from disaster through projects pertaining to flood control, etc.
(Airports: Goal 9)
Based on ex-post project evaluations implemented from FY2008 to FY2017, airport improvement projects in developing countries have contributed to the response to yearly passenger demand of about 106.98 million people per year.
(Railroads: Goal 9)
Based on ex-post project evaluations implemented from FY2008 to FY2017, railroad improvement project in developing countries have contributed to the transport of about 2.49 billion passengers per year.
(Roads: Goal 9)
Based on ex-post project evaluations implemented from FY2008 to FY2017, road improvement projects in developing countries have led to the construction of approximately $6,557 \mathrm{~km}$ of new road and improvement of approximately $24,692 \mathrm{~km}$ of existing road, and realized traffic volume of about 2.67 million vehicles per day. (Ports and harbors: Goal 9)
Based on ex-post project evaluations implemented from FY2008 to FY2017, port and harbor improvement projects in developing countries have contributed to realize cargo handling volume of about 427.68 million tons per year.
(Power generation: Goal 7)
Based on ex-post project evaluations implemented from FY2008 to FY2017, construction of power generation facilities improvement projects in developing countries have supported power generation of about 86,243 GWh per year (according to the world average, this is equivalent to the amount consumed by about 31.54 million people in 2015 ). (Environment: Goal 15)
Based on ex-post project evaluations implemented from FY2008 to FY2017, construction of power generation facilities improvement projects in developing countries have supported afforestation of about $2,240,000$ ha (equivalent to 10.20 times as large as the area of Metropolis of Tokyo ( 219,000 ha) ) in developing countries.


## (Reference) Changes in Policy Costs by Component

## <Japan International Cooperation Agency (Incorporated Administrative Agency) (Finance and Investment Account)>



Note: Policy costs for each fiscal year differ in assumptions including interest rates applied to estimates.

## (Point)

-Large fluctuations in policy costs (total amounts) in some fiscal years are mainly caused by the effect of the assumed interest rates. The balance of government investment of Japan International Cooperation Agency (Finance and Investment Account) is approximately 8 trillion yen, therefore, changes in the assumed interest rates have a large impact on policy costs (total amounts). (Balance of capital investment as of the end of FY2019 (estimated) 8.1 trillion yen)
(Reference) Financial Statements

| Balance Sheet (Finance and Investment Account) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Item | $\begin{gathered} \text { End of FY2017 } \\ \text { (Result) } \end{gathered}$ | End of FY2018 (Estimated) | $\begin{gathered} \text { End of FY2019 } \\ \text { (Planned) } \\ \hline \end{gathered}$ | Item | $\begin{gathered} \text { End of FY2017 } \\ \text { (Result) } \end{gathered}$ | $\begin{gathered} \hline \text { End of FY2018 } \\ \text { (Estimated) } \\ \hline \end{gathered}$ | End of FY2019 (Planned) |
| (Assets) |  |  |  | (Liabilities and equity) |  |  |  |
| Current assets | 12,171,739 | 12,733,639 | 13,191,577 | Current liabilities | 213,256 | 247,064 | 148,932 |
| Cash and bank deposits | 255,639 | 270,004 | 79,229 | Bonds to be redeemed within one year | 20,000 | 67,305 |  |
| Securities | 5,000 |  |  | Borrowings from fiscal loans to be repaid within one year | 150,179 | 138,032 | 110,773 |
| Loans | 12,005,004 | 12,561,441 | 13,230,784 | Accrued payments | 9,698 | 9,698 | 9,698 |
| Allowance for possible loan losses | -171,804 | -171,829 | -191,068 | Accrued expenses | 5,788 | 8,537 | 7,795 |
| Accrued income | 29,981 | 27,656 | 26,265 | Derivatives | 14,786 | 10,978 | 8,171 |
| Guarantee deposits | 23,686 | 23,686 | 23,686 | Lease liabilities | 147 | 151 | 147 |
| Other current assets | 24,234 | 22,681 | 22,681 | Deposit received | 1,475 | 1,475 | 1,475 |
| Fixed assets | 107,204 | 129,212 | 155,779 | Advance revenues | 30 | 30 | 30 |
| Tangible fixed assets | 8,904 | 9,347 | 9,321 | Reserves | 10,898 | 10,858 | 10,842 |
| Buildings | 1,547 | 2,004 | 2,050 | Allowance for bonuses | 299 | 278 | 280 |
| Land | 6,612 | 6,612 | 6,612 | Contingency reserves | 10,598 | 10,580 | 10,562 |
| Construction in progress | 30 |  |  | Suspense receipt | 254 |  |  |
| Other tangible fixed assets | 714 | 730 | 659 | Fixed liabilities | 2,451,974 | 2,890,879 | 3,410,850 |
| Intangible fixed assets | 5,236 | 5,166 | 5,673 | Bonds | 683,132 | 761,827 | 905,827 |
| Trademark rights |  | 0 | 0 | Discount on bond | -512 | -414 | -336 |
| Software | 4,360 | 4,542 | 4,407 | Funds for fiscal loans | 1,761,334 | 2,119,702 | 2,494,129 |
| Software in progress | 875 | 624 | 1,266 | Long-term lease liabilities | 264 | 195 | 51 |
| Investment and other assets | 93,064 | 114,699 | 140,785 | Long-term deposits | 3,482 | 5,174 | 6,865 |
| Investment securities | 4,701 | 8,749 | 13,238 | Reserve for retirement pensions | 4,203 | 4,325 | 4,243 |
| Affiliated companies stock | 43,546 | 44,276 | 44,276 | Asset retirement obligation | 70 | 70 | 70 |
| Money in trust | 32,551 | 53,284 | 74,877 | (Total liabilities) | 2,665,229 | 3,137,943 | 3,559,783 |
| Claims in bankruptey, rehabilitation, | 87,063 | 87,063 |  | Capital |  |  |  |
| reorganization or other equivalent claims | 87,063 | 87,063 |  | Government investment | 8,037,408 | 8,083,418 | 8,130,228 |
| Allowance for possible loan losses | -75,454 | -79,324 | -79,324 | Retained earnings | 1,626,110 | 1,688,959 | 1,699,601 |
| Long-term prepaid expenses | 19 | 19 | 19 | Reserve | 1,546,921 | 1,626,110 | 1,688,959 |
| Guarantee deposits | 638 | 632 | 636 | Unappropriated income for the current year | 79,188 $(79,188)$ | 62,849 $(62,849$ | $\begin{array}{r}10,642 \\ (10,642) \\ \hline\end{array}$ |
|  |  |  |  | (Of this, gross profit) | $(79,188)$ | $(62,849)$ | $(10,642)$ |
|  |  |  |  | Valuation and translation adjustments | -49,805 | -47,469 | -42,256 |
|  |  |  |  | Valuation difference on securities | 826 | 955 | 955 |
|  |  |  |  | Deferral hedge profit/loss | -50,631 | -48,424 | -43,211 |
|  |  |  |  | (Total equity) | 9,613,713 | 9,724,908 | 9,787,573 |
| Total assets | 12,278,942 | 12,862,851 | 13,347,356 | Total liabilities and equity | 12,278,942 | 12,862,851 | 13,347,356 |

Note: Components may not add up to the total because of rounding.

| Income Statement (Finance and Investment Account) |  |  | (Unit: million yen) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Item | FY2017 (Result) |  | FY2018 (Estimated) |  | $\begin{gathered} \text { FY2019 } \\ \text { (Planned) } \end{gathered}$ |  |
| Ordinary expenses |  | 94,049 |  | 95,783 |  | 138,257 |
| finance and investment | 94,049 |  | 95,783 |  | 138,257 |  |
| (Interest on bonds) | $(7,327)$ |  | $(11,784)$ |  | $(14,776)$ |  |
| (Interest on borrowings) | $(17,130)$ |  | $(17,145)$ |  | $(22,375)$ |  |
| (Interest on interest-rate swap) | $(7,395)$ |  | $(4,142)$ |  | $(10,357)$ |  |
| (Other interest expenses) | (1) |  | - |  | - |  |
| (Outsourcing expenses) | $(32,484)$ |  | $(36,878)$ |  | $(46,308)$ |  |
| (Bond issuance expenses) | (557) |  | (887) |  | (765) |  |
| (Foreign exchange losses) | - |  | - |  | - |  |
| (Personnel expenses) | $(3,896)$ |  | $(4,499)$ |  | $(4,352)$ |  |
| (Provision of allowance for bonuses) | (299) |  | (278) |  | (280) |  |
| (Retirement benefit expenses) | (137) |  | (321) |  | (322) |  |
| (Property expenses) | $(14,212)$ |  | $(14,402)$ |  | $(17,676)$ |  |
| (Depreciation cost) | (461) |  | $(1,311)$ |  | $(1,566)$ |  |
| (Taxes) | (80) |  | (101) |  | (101) |  |
| (Loss on valuation of investment securities) | (174) |  | - |  | - |  |
| (Loss on valuation of affiliated companies stock) | (144) |  | - |  | - |  |
| (Money trust investment loss) | $(1,497)$ |  | - |  | - |  |
| (Provision of allowance for possible loan losses) | $(8,244)$ |  | $(3,895)$ |  | $(19,239)$ |  |
| (Provision of contingency reserves) | (10) |  | - |  | - |  |
| (Other ordinary expenses) | (0) |  | - |  | - |  |
| (Contingency) |  |  | (141) |  | (141) |  |
| Ordinary income |  | 173,328 |  | 158,658 |  | 148,923 |
| Kevenues trom operations of cooperation through finance and investment | 171,701 |  | 158,382 |  | 148,737 |  |
| (Interest on loans) | $(145,294)$ |  | $(138,256)$ |  | $(135,264)$ |  |
| (Interest on government bonds, etc) | (0) |  | (0) |  | (0) |  |
| (Dividends on investments) | $(19,319)$ |  | $(17,334)$ |  | $(10,965)$ |  |
| (Commissions) | $(3,308)$ |  | $(2,791)$ |  | $(2,508)$ |  |
| (Gain on foreign exchange) | $(1,248)$ |  | (1) |  | - |  |
| (Reversal of contingency reserves | $(2,532)$ |  | - |  | - |  |
| Financial revenues | 266 |  | 191 |  | 153 |  |
| Miscellaneous profits | 1,342 |  | 75 |  | 33 |  |
| Profits on loans written off | 20 |  | 10 |  |  |  |
| Ordinary profit |  | 79,279 |  | 62,874 |  | 10,666 |
| Extraordinary losses |  | 97 |  | 26 |  | 24 |
| Loss on retirement of fixed assets | 20 |  | 16 |  | 15 |  |
| Loss on sale of fixed assets <br> Loss on return of public portion of employee pension <br> funds to the Government | 0 77 |  | 9 |  | 9 |  |
| Extraordinary profits |  | 6 |  | 1 |  |  |
| Gain on sales of fixed assets | 6 |  | 1 |  |  |  |
| Net profit |  | 79,188 |  | 62,849 |  | 10,642 |
| Gross profit |  | 79,188 |  | 62,849 |  | 10,642 |

Note: Components may not add up to the total because of rounding.


[^0]:    (Note) Components in each column may not add up to the total because of rounding.

    * Government revenue (payments to the government, etc.) is booked as a negative amount. Example: -10 b . yen for 10 b . yen in payments to government, etc.

