

Summary of the Fiscal Loan Fund Management Report for FY2021

July 28, 2022

Financial Bureau, Ministry of Finance

1. Management of FILP Plan in FY2021

- The total amount of FILP plan was 45,527.0 billion yen. This represents the aggregate of the initial plan of 40,905.6 billion yen, the revision of 1,696.1 billion yen and the carry-forward amount from FY2020 of 2,925.3 billion yen. Of this, 15,407.0 billion yen was disbursed during FY2021, 2,504.0 billion yen was carried forward to FY2022, and 27,616.1 billion yen was undisbursed.

(Unit: billion yen)

Classification	Initial Plan (A)	Revision (Note) (B)	Carry-forward Amount from FY2020 (C)	Total Amount of FILP Plan (D(=A+B+C))	Disbursed Amount in FY2021 (E)	Carry-forward Amount to FY2022 (F)	Undisbursed Amount (G(=D-E-F))
FY2021	40,905.6	1,696.1	2,925.3	45,527.0	15,407.0	2,504.0	27,616.1
Fiscal Loan	38,302.7	1,694.0	2,921.3	42,918.0	13,970.5	2,504.0	26,443.5
Industrial Investment	362.6	—	4.0	366.6	188.9	—	177.7
Government Guarantee	2,240.3	2.1	—	2,242.4	1,247.5	—	994.9
Reference: FY2020	13,219.5	53,230.8	2,436.7	68,887.0	26,236.1	2,925.3	39,725.6

Note: The revised amount (1,696.1 billion yen) is the total of the additional amount (922.1 billion yen) in the supplementary budget based on the “Economic Measures for Overcoming COVID-19 and Opening up a New Era” and the increase (774.0 billion yen) for long-term management of the Fiscal Loan Fund for projects implemented by local governments.

(Reference 1)
Transitions in Disbursed Amounts

(Unit: billion yen)

FY	FILP Plan		Fiscal Loan Fund	
	Disbursed Amount	Execution Rate (to Total Amount of FILP Plan)	Disbursed Amount	Execution Rate (to Total Amount of FILP Plan)
2000	36,602.4	69.4%	26,570.4	65.3%
2001	23,971.1	60.3%	19,249.6	60.7%
2002	20,218.1	59.5%	15,180.7	58.9%
2003	20,043.8	66.9%	14,011.2	66.2%
2004	19,872.3	75.9%	13,497.2	75.3%
2005	15,320.9	72.0%	9,475.8	68.5%
2006	13,595.0	73.5%	8,725.4	69.0%
2007	12,259.1	73.6%	7,683.5	66.1%
2008	13,946.0	74.2%	10,042.5	70.6%
2009	16,765.4	64.3%	13,116.5	63.7%
2010	13,825.2	65.4%	10,630.8	65.4%
2011	13,879.8	59.7%	10,287.9	53.5%
2012	14,738.3	68.3%	10,447.8	61.3%
2013	15,163.7	69.6%	10,412.0	63.4%
2014	12,977.5	67.9%	9,335.8	63.8%
2015	11,903.9	69.2%	8,858.1	65.8%
2016	15,205.5	75.8%	11,999.3	74.2%
2017	14,248.7	77.0%	10,590.5	75.4%
2018	12,221.8	71.6%	9,451.2	70.2%
2019	12,509.5	71.7%	10,580.8	71.7%
2020	26,236.1	38.1%	24,551.1	40.9%
2021	15,407.0	33.8%	13,970.5	32.6%

(Reference 2)
Transitions in Undisbursed Amounts

(Unit: billion yen)

FY	FILP Plan	Fiscal Loan Fund
	2000	9,306.0
2001	8,703.7	7,735.0
2002	7,257.2	6,268.8
2003	4,445.8	3,611.6
2004	2,185.0	1,626.2
2005	2,468.8	1,592.0
2006	2,421.0	1,711.2
2007	2,179.3	1,729.7
2008	2,692.0	2,038.0
2009	6,749.0	4,916.4
2010	4,639.4	2,951.3
2011	6,834.5	6,391.1
2012	4,166.1	3,935.0
2013	4,005.3	3,428.9
2014	3,852.3	3,097.3
2015	3,122.8	2,435.1
2016	2,241.5	1,758.3
2017	2,299.8	1,493.5
2018	2,628.3	1,801.6
2019	2,508.3	1,751.5
2020	39,725.6	32,549.8
2021	27,616.1	26,443.5

Note: The amount of Fiscal Loan Fund for FY2000 is the Disbursed Amount and the Undisbursed Amount under the Trust Fund Bureau Fund.

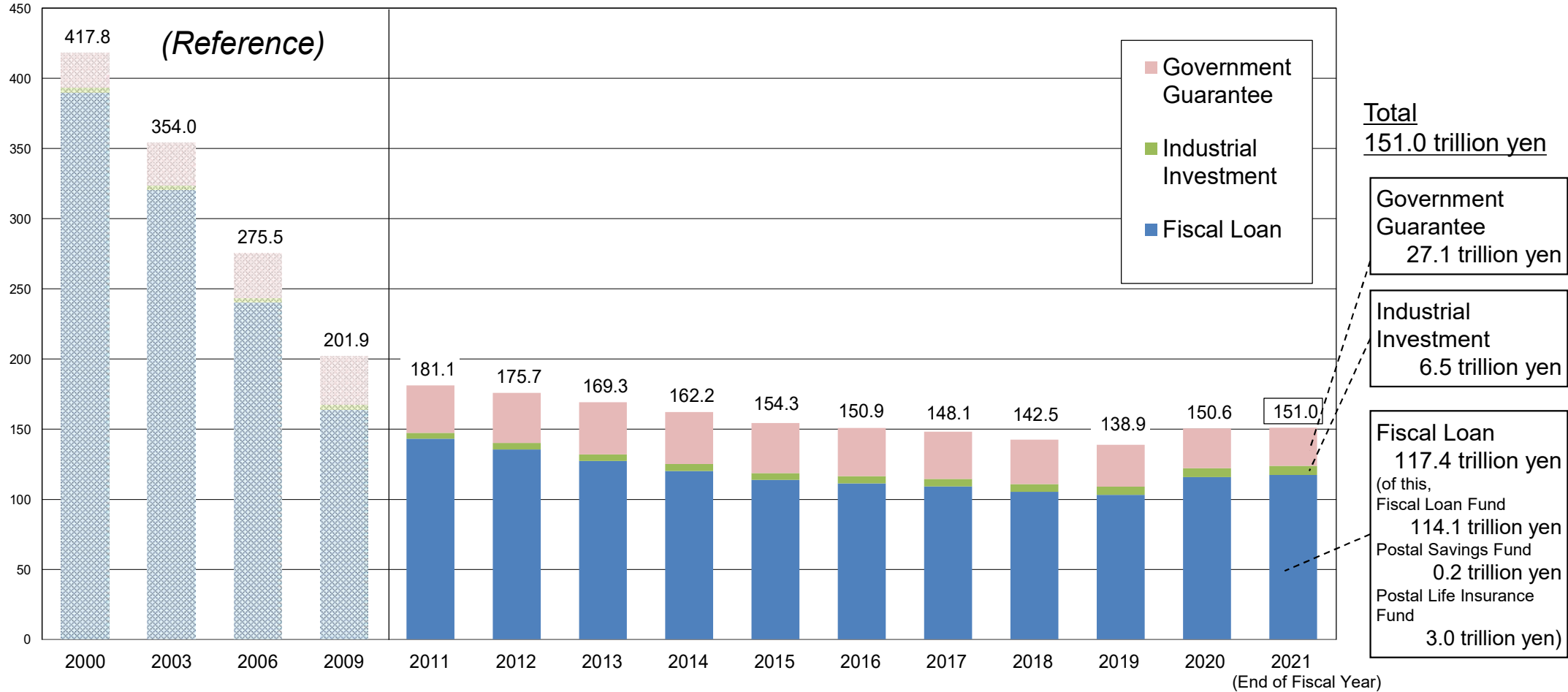
(Reference 3) Management of the Major Institutions in the FY2021 FILP Plan

(Unit: billion yen)

Institution	Initial Plan (A)	Revision (B)	Carry-forward Amount from FY2020 (C)	Total Amount of FILP Plan (A+ B+ C)	Disbursed Amount in FY2021	Carry-forward Amount to FY2022	Undisbursed Amount
Japan Science and Technology Agency	4,000.0	-	-	4,000.0	4,000.0	-	-
Local Governments	3,684.7	774.0	2,830.8	7,289.5	3,724.9	2,441.9	1,122.7
Japan Finance Corporation	25,230.7	-	-	25,230.7	1,850.5	-	23,380.2
Micro Business and Individual Operations	9,301.3	-	-	9,301.3	605.0	-	8,696.3
Small and Medium Enterprise Operations	4,935.4	-	-	4,935.4	526.8	-	4,408.6
Agriculture, Forestry, Fisheries and Food Business Operations	700.0	-	-	700.0	419.0	-	281.0
Operations to Facilitate Specific Businesses Promotion, etc.	195.0	-	-	195.0	8.5	-	186.5
Operations to Facilitate Crisis Responses	10,099.0	-	-	10,099.0	291.2	-	9,807.8
Development Bank of Japan Inc.	900.0	600.0	-	1,500.0	1,119.5	-	380.5
Japan Expressway Holding and Debt Repayment Agency	620.0	300.0	-	920.0	920.0	-	-
Japan Bank for International Cooperation	1,165.0	-	-	1,165.0	602.0	-	563.0
Japan International Cooperation Agency	678.4	-	-	678.4	587.4	-	91.0
Japan Student Services Organization	620.9	-	-	620.9	584.9	-	36.0
Welfare and Medical Service Agency	1,689.8	-	-	1,689.8	582.1	-	1,107.7
Urban Renaissance Agency	492.7	-	55.5	548.2	340.0	-	208.2
Others	1,823.4	22.1	39.0	1,884.5	1,095.6	62.0	726.8
Total	40,905.6	1,696.1	2,925.3	45,527.0	15,407.0	2,504.0	27,616.1
Fiscal Loan	38,302.7	1,694.0	2,921.3	42,918.0	13,970.5	2,504.0	26,443.5

(Reference 4) Transitions in FILP Plan Balance

(Trillion yen)



	2000	2003	2006	2009	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021 (change)	Cumulative change (2021-2000)	
Government Guarantee	24.6	30.1	31.6	34.3	33.8	35.6	37.2	37.1	35.6	34.3	33.5	31.7	29.9	28.3	27.1	(- 1.2)	2.5
Industrial Investment	3.4	3.3	3.3	3.7	4.1	4.6	4.7	4.8	4.9	5.2	5.4	5.5	5.8	6.4	6.5	(0.2)	3.1
Fiscal Loan	389.9	320.6	240.5	163.9	143.3	135.6	127.4	120.3	113.9	111.4	109.2	105.3	103.2	115.9	117.4	(1.5)	- 272.5
FILP Plan	417.8	354.0	275.5	201.9	181.1	175.7	169.3	162.2	154.3	150.9	148.1	142.5	138.9	150.6	151.0	(0.4)	- 266.8

(Unit: trillion yen)

2. Management of the Fiscal Loan Fund in FY2021

(1) Plan and Results of Long-Term Management

- The total amount for long-term management of Fiscal Loan Fund was 42,918.0 billion yen. This represents the aggregate of the reserved amount for long-term management (supplementary budget base) of 39,222.7 billion yen, the carry-forward amount from FY2020 of 2,921.3 billion yen, and the increase in the reserved amount for long-term management of 774.0 billion yen. Of this, 13,970.5 billion yen was disbursed during FY2021, 2,504.0 billion yen was carried forward to FY2022, and 26,443.5 billion yen was undisbursed.

(Unit: billion yen)

Classification	Reserved Amount for Long-term Management (A)	Carry-forward Amount from FY2020 (B)	Increase in the Reserved Amount for Long-term Management (C)	Total Amount for Long-term Management (D (=A+B+C))	Disbursed Amount in FY2021 (E)	Carry-forward Amount to FY2022 (F)	Undisbursed Amount (G (= D-E-F))
FY2021	39,222.7	2,921.3	774.0	42,918.0	13,970.5	2,504.0	26,443.5
Central Government	130.0	1.1	—	131.1	85.0	45.6	0.6
Government Affiliated Agencies	26,070.1	—	—	2,670.1	2,456.1	—	23,614.0
Incorporated Administrative Agencies, etc.	9,337.9	89.4	—	9,427.3	7,704.5	16.5	1,706.3
Local Governments	3,684.7	2,830.8	774.0	7,289.5	3,724.9	2,441.9	1,122.7
Reference: FY2020	55,412.0	2,427.0	2,183.2	60,022.2	24,551.1	2,921.3	32,549.8

Note: 1. The reserved amount for long-term management is the planned amount after the revision through the addition in the supplementary budget.

2. Local governments obtain temporary loans, etc. from private financial institutions for necessary funds within a fiscal year and decide their final bond issuances in the accounting adjustment term (in April and May of the following fiscal year) in light of the status of their finances at the end of the relevant fiscal year. Local governments therefore carry forward a considerable amount for the Fiscal Loan Fund.

2. Management of the Fiscal Loan Fund in FY2021 Cont.

(2) Short-Term Management Results

- The outstanding amount at the end of FY2021 was 7,517.4 billion yen, all of which was disbursed for loans in the same manner as at the end of FY2020.

(Unit: billion yen)

Classification	Outstanding Amount at the End of FY2020	Disbursed Amount in FY2021	Amount collected in FY2021	Outstanding Amount at the End of FY2021	Y/Y change
Special Account for the Allotment of Local Allocation Tax and Local Transfer Tax	7,728.3	300,594.8	302,256.4	6,066.7	-1,661.6
Special Account for Pension	1,446.6	18,800.5	18,806.2	1,440.9	-5.7
Local Governments	14.6	15.0	19.7	9.8	-4.7
Total	9,189.4	319,410.3	32,182.3	7,517.4	-1,672.0

3. Change in Fiscal Loan Fund Assets in FY2021

- The outstanding amount of loans at the end of FY2021 was 130,421.5 billion yen (a decrease of 27.9 billion yen from the balance at the end of FY2020 of 130,449.4 billion yen).

(Unit: billion yen)

Classification	Outstanding Amount at the End of FY2020	Increase/Decrease in FY2021	Outstanding Amount at the End of FY2021
Local Governments	43,101.7	-458.3	42,643.4
Japan Finance Corporation	23,548.6	-2,125.3	21,423.3
Urban Renaissance Agency	9,276.4	-282.8	8,993.6
Japan Student Services Organization	6,422.9	-29.2	6,393.7
Development Bank of Japan Inc.	5,477.7	+384.4	5,862.1
Others	42,622.0	+2,483.3	45,105.3
Total	130,449.4	-27.9	130,421.5

4. Fiscal Investment and Loan Program Bonds (FILP Bonds) in FY2021

- The amount of issuance of FILP bonds was 10,130.8 billion yen, the amount of those redemption was 24,151.7 billion yen in FY2021.
- As a result, the balance of FILP bonds at the end of FY2021 was 104,624.2 billion yen (a decrease of 14,020.8 billion yen from the balance at the end of FY2020 of 118,645.0 billion yen).

(Unit: billion yen)

Classification	Outstanding Amount at the End of FY2020	Issuance in FY2021	Redemption in FY2021	Outstanding Amount at the End of FY2021
Treasury Discount Bills	10,392.1	—	10,392.1	—
2-year Bonds	10,767.4	140.6	2,059.1	8,849.0
5-year Bonds	28,354.3	4,759.5	5,776.6	27,337.2
10-year Bonds	38,127.6	3,060.4	3,952.1	37,236.0
15-year Floating-rate Bonds	499.5	—	499.5	—
20-year Bonds	20,259.8	988.8	1,472.3	19,776.4
30-year Bonds	7,169.0	1,095.0	—	8,264.0
40-year Bonds	3,075.2	86.5	—	3,161.7
Total	118,645.0	10,130.8	24,151.7	104,624.2

5. Deposits into the Fiscal Loan Fund in FY2021

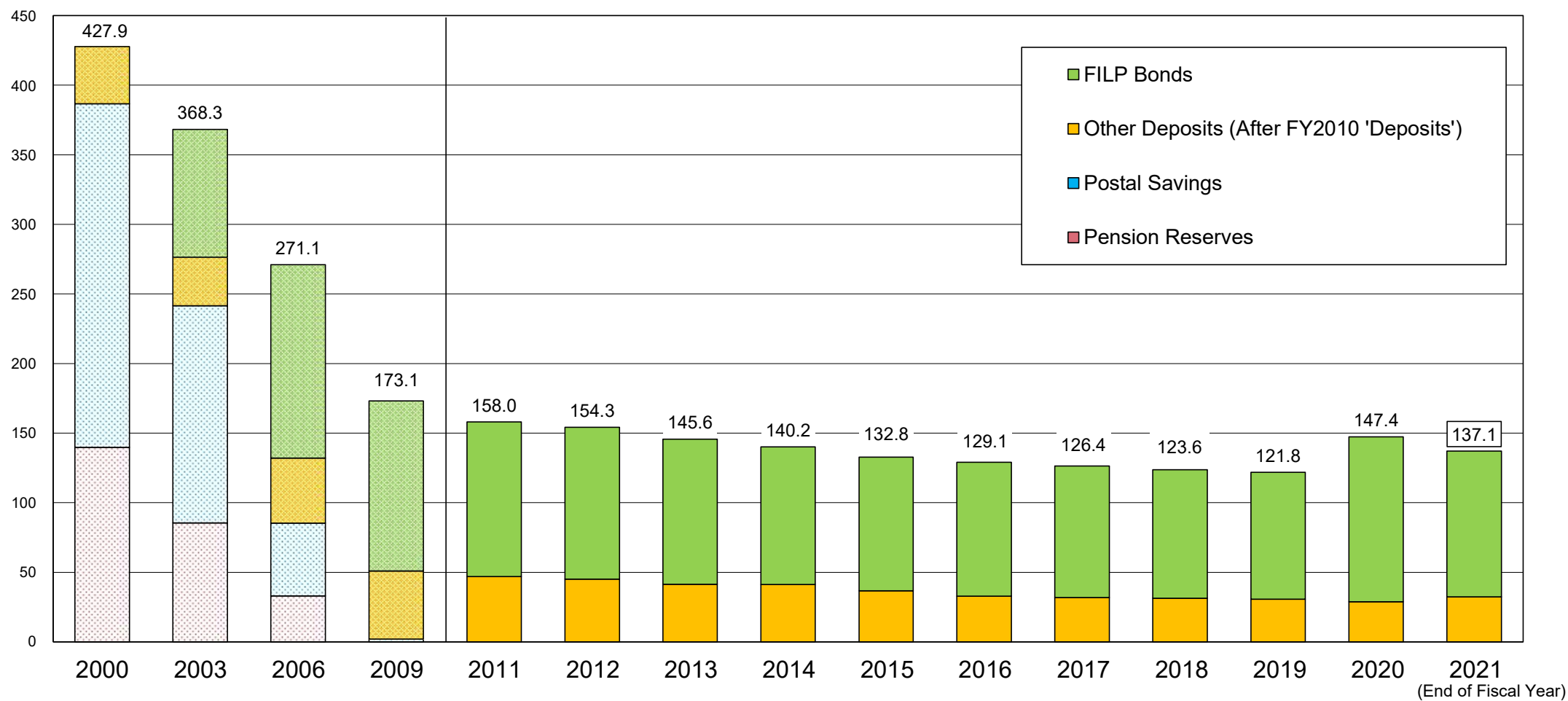
- The outstanding amount of deposits at the end of FY2021 was 32,448.6 billion yen (an increase of 3,713.8 billion yen from the end of FY2020) due to increases in the amount of deposits of Japan Finance Corporation, etc.

(Unit: billion yen)

Classification	Outstanding Amount of Deposits at the End of FY2020	Increase/Decrease in FY2021	Outstanding Amount of Deposits at the End of FY2021
Special Account for Pension	8,466.6	+2,082.2	10,548.7
Special Account for Labor Insurance	9,906.1	-1,609.8	8,296.3
Japan Finance Corporation	4,846.0	+2,668.8	7,514.8
Special Account for Earthquake Reinsurance	1,964.0	-71.2	1,892.9
Mutual Aid Cooperative	2,222.6	-361.2	1,861.4
Organization for Small & Medium Enterprises and Regional Innovation, JAPAN	-	+1,048.5	1,048.5
Others	1,329.6	-43.6	1,286.0
Total	28,734.9	+3,713.8	32,448.6

(Reference 5) Outstanding Amount of Deposits and FILP Bond Issue

(Trillion yen)



(Unit: trillion yen)

	2000	2003	2006	2009	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021 (change)	Cumulative change (2021-2000)
FILP Bonds	—	91.8	138.9	122.2	110.9	109.3	104.2	99.0	96.1	96.3	94.5	92.2	91.1	118.6	104.6	104.6
Deposits	427.9	276.4	132.2	50.8	47.0	45.0	41.4	41.2	36.7	32.8	31.8	31.4	30.7	28.7	32.4	- 395.4
Total	427.9	368.3	271.1	173.1	158.0	154.3	145.6	140.2	132.8	129.1	126.4	123.6	121.8	147.4	137.1	- 290.8

6. Profit and Loss Statement and Balance Sheet of FILP Special Account (Fiscal Loan Fund Account) in FY2021

- The loss for the current fiscal year on the profit-and-loss statement is 30.4 billion yen (the profit of 0.7 billion yen in FY2020).
- Based on Article 56 (1) of the “Act on Special Accounts”, this loss is carried forward to the next fiscal year. The reserves for interest variance amounted to 1,318.4 billion yen.
- The revenue and expenditure accounts show a shortfall of 48.9 billion yen. Under the provisions of Article 58, Paragraph 2 of the said Act, the shortfall is to be supplemented from the reserved fund. The reserved fund at the end of FY2021 was 1,197.1 billion yen.

Balance Sheet of FILP Special Account (Fiscal Loan Fund Account) in FY2021

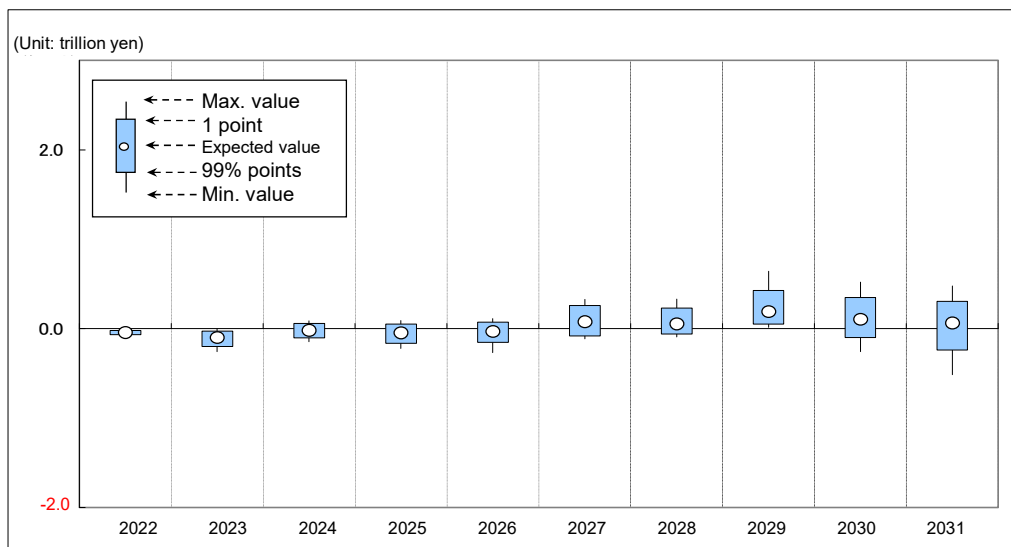
(Unit: billion yen)

Debit		Credit	
Account	Amount	Account	Amount
Cash / Deposits	8,112.2	Deposits	32,448.6
Loans	130,421.5	Public Bonds, etc.	105,146.5
Accrued Income, etc.	349.3	Reserves for Interest Variance	1,318.4
Losses	30.4		
Total	138,913.5	Total	138,913.5

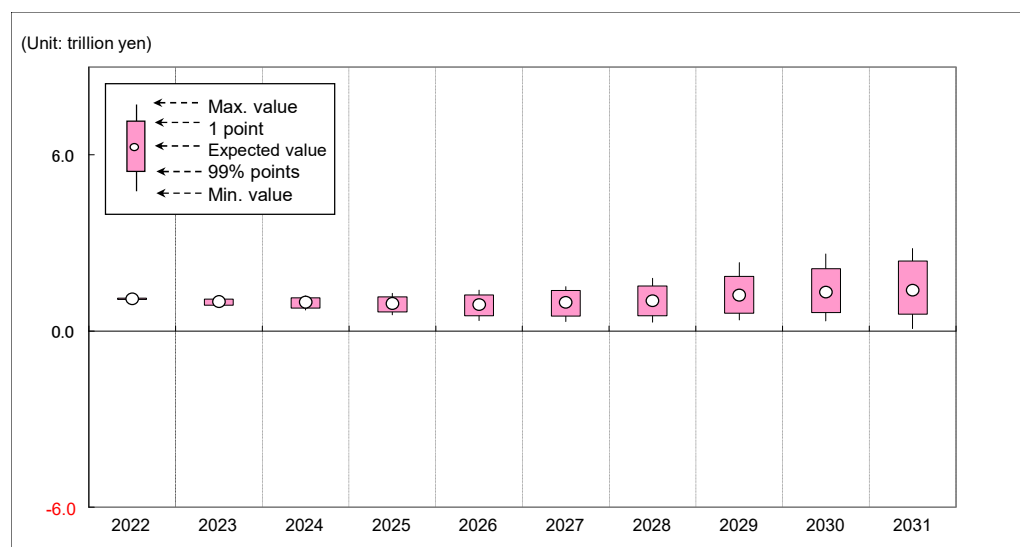
7. Financial Status of FILP Special Account

- According to a simulation of future surplus using a stochastic interest rate model based on the results at the end of FY2021, losses will probably continue for the time being in FY2022 and beyond.

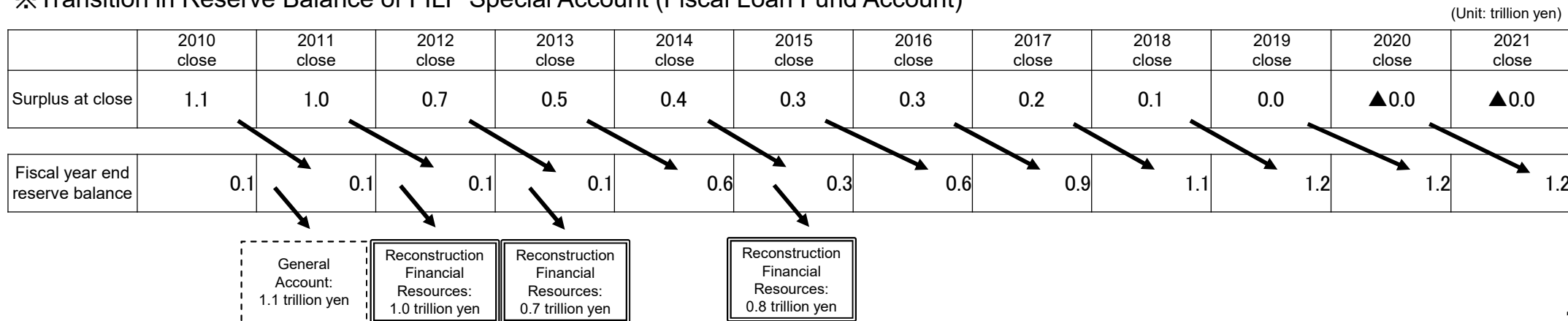
Earnings-at-risk analysis (estimation of future surplus (flow))



Earnings-at-risk analysis (estimation of future carried interest (stock))



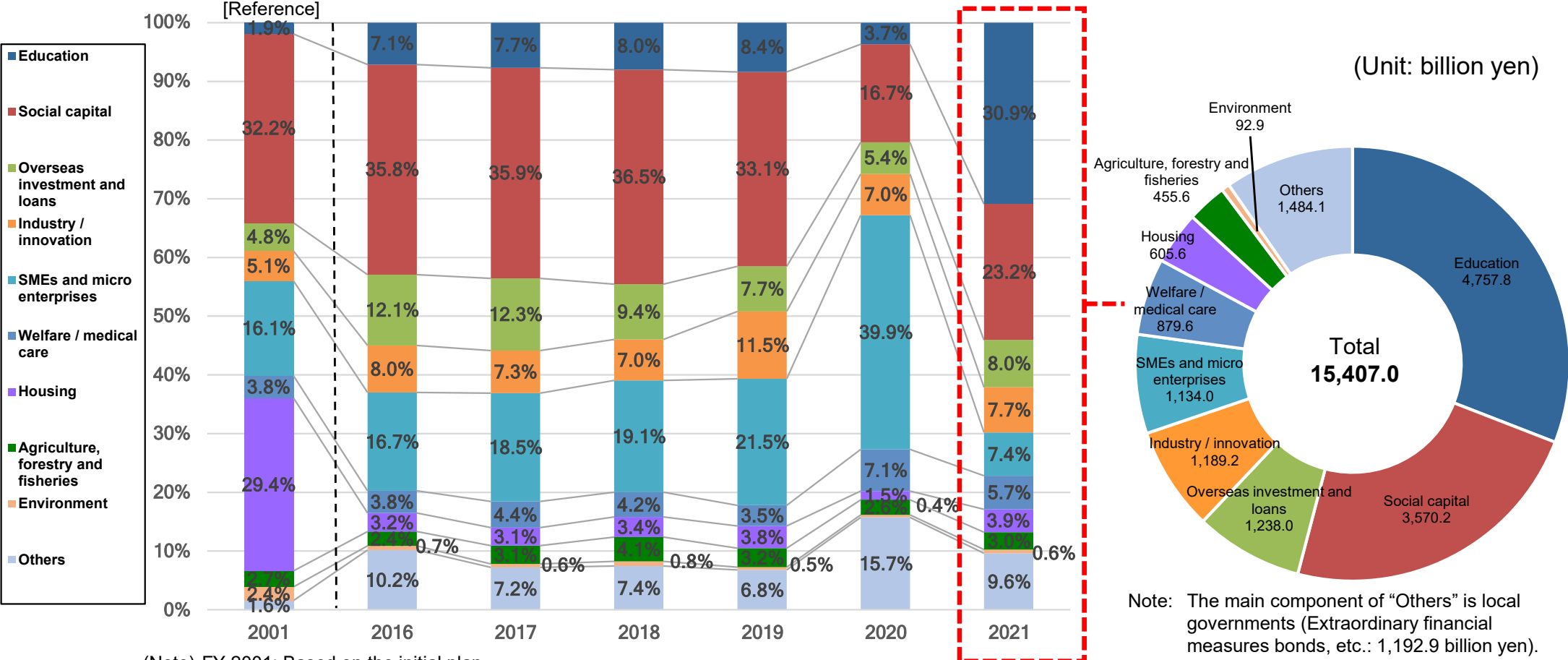
※Transition in Reserve Balance of FILP Special Account (Fiscal Loan Fund Account)



8. FILP Classification Table by Purpose in FY2021

- Classifying FILP in FY2021 by utilization type, from the FILP management of the 15,407.0 billion yen, the main areas were Education: 4,757.8 billion yen, Social capital: 3,570.2 billion yen and Others: 1,484.1 billion yen.

(Reference 6) Transitions in FILP Classification by Purpose



(Note) FY 2001: Based on the initial plan
 FY 2016 and subsequent years: Based on actual results

Appendix 1 Management of the Industrial Investment in FY2021

- The total amount of FILP Plan was 366.6 billion yen. This represents the aggregate of the initial plan of 362.6 billion yen and the carry-forward amount from FY2020 of 4.0 billion yen. Of this, 188.9 billion yen was disbursed during FY2021, and 177.7 billion yen was undisbursed.

(Unit: billion yen)

Institution	Initial Plan (A)	Revision (B)	Carry-forward Amount from FY2020 (C)	Total Amount of FILP Plan (A+B+C)	Disbursed Amount in FY2021	Carry-forward Amount to FY2022	Undisbursed Amount
Japan Finance Corporation	3.7	—	—	3.7	—	—	3.7
Micro Business and Individual Operations	1.3	—	—	1.3	—	—	1.3
Small and Medium Enterprise Operations	2.4	—	—	2.4	—	—	2.4
The Okinawa Development Finance Corporation	2.2	—	—	2.2	0.3	—	1.9
Japan Bank for International Cooperation	60.0	—	—	60.0	60.0	—	—
Japan Railway Construction, Transport and Technology Agency	3.4	—	0.0	3.4	0.2	—	3.2
Japan Oil, Gas and Metals National Corporation	34.2	—	—	34.2	24.2	—	10.0
Development Bank of Japan Inc.	175.0	—	—	175.0	80.0	—	95.0
Cool Japan Fund Inc.	12.0	—	4.0	16.0	16.0	—	—
Japan Overseas Infrastructure Investment Corporation for Transport & Urban Development	53.1	—	—	53.1	6.9	—	46.2
Fund Corporation for the Overseas Development of Japan's ICT and Postal Services Inc.	19.0	—	—	19.0	1.4	—	17.7
Total	362.6	—	4.0	366.6	188.9	—	177.7

Appendix 2

Cash Flow of Investment Account of the FILP Special Account (Estimate for the FY2021 Settlement)

Total annual revenue
725.3

Total annual expenditure
229.0

(Unit: billion yen)

